

**Texas Department of Family and Protective Services
Child Abuse and Neglect Fatalities
Annual Report**

Fiscal Year 2016 Analysis



TEXAS

Health and Human Services

**Texas Department of Family
and Protective Services**

A report from the Department of Family and Protective Services

June 2017

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Executive Summary

With over seven million children in Texas, the safety net that exists to protect children and help them reach their greatest potential begins at home and includes family, neighbors, schools and communities. The Department of Family and Protective Services (DFPS), in partnership with law enforcement, the medical community, service providers and communities, is committed to providing a complete continuum of prevention and intervention programs that address child maltreatment. Specifically, through analyzing and addressing trends in child abuse and neglect fatalities, DFPS continually enhances policy and practices surrounding investigations, interventions, and services provided to children, youth, and families to address child safety. This work also contributes to partnerships between DFPS and the community to proactively address child safety and well-being through prevention efforts *before* families are in crisis.

Child maltreatment fatalities are generally thought of as either physical abuse or unavoidable accidents. In nearly every child maltreatment fatality, someone or some system could have intervened and prevented the child's death. Aspiring to a future where child maltreatment fatalities are nonexistent, DFPS is committed to partnering with the community to prevent fatalities resulting from child maltreatment. While there has been a significant increase in the number of abuse neglect-related fatalities in FY 2016, the number of child abuse and neglect related fatalities when there was prior CPS involvement with the family has declined. DFPS along with other state agencies are utilizing a public-health framework to reduce and prevent child maltreatment fatalities and support positive child, family and community outcomes.

While the percentage of child maltreatment fatalities with prior CPS involvement has declined in the past two years, DFPS along with other state agencies are utilizing a public-health framework to reduce and prevent child maltreatment fatalities and support positive child, family and community outcomes.

DFPS's Office of Child Safety produces this annual report to support internal and external work to address risk factors associated with child maltreatment as well as to support ongoing work to foster positive outcomes for children across Texas. Tasked with systematically investigating and addressing child maltreatment fatalities, DFPS is all too aware of the risk factors that lead to child fatalities--young, vulnerable children frequently left with caregivers or in situations where serious danger is present. The co-occurrence of substance abuse, domestic violence, and mental health concerns with child maltreatment is ongoing and requires intensive coordination and collaboration between DFPS, other state agencies, community providers, and families.

Through the Office of Child Safety, DFPS continues to use data to evaluate, review, and strengthen policy and practices across the agency. This work includes hosting training across Texas for staff and in conjunction with stakeholders to address issues surrounding child safety including assessing and using interventions to address child safety, collaborating across programs, working with subject matter experts to support positive outcomes for children, youth and families. Together with efforts by other state agencies to address child fatalities, this report can inform the development of prevention and early intervention programs, intervention strategies where abuse and neglect is suspected, support child safety in regulated child care settings, and community initiatives to support child safety and positive outcomes for families.

This report is divided into four major sections:

- Definitions: Child Abuse and Neglect Fatalities Investigation Dispositions
- Findings: Data Analysis for Confirmed Child Abuse and Neglect Fatalities in FY2016
- Child Fatalities in Texas within the National Context
- Prevention Initiatives & Program Improvement

Based on administrative data and individual case reviews for confirmed child abuse and neglect related fatalities during FY2016, the following trends and areas for review have been identified:

General Findings

- Texas had 222 confirmed child abuse and neglect-related fatalities in FY2016, an increase of 30 percent compared to FY2015. The increase in FY2016 is localized to Region 3 (physical abuse and medical-related fatalities), Region 4 (physical abuse fatalities), Region 6 (drownings and vehicle-related fatalities), Region 8 (physical abuse and unsafe sleep-related fatalities). (Figure 2)
- The number of child abuse and neglect-related fatalities where there was no prior CPS involvement with the family continues to increase. In prior years, the percent of child maltreatment fatalities with prior history hovered close to 50 percent. The percent of child maltreatment fatalities with prior history has decreased over the past two years and for FY2016 is at 46 percent. (Figure 21)
- Drowning-related fatalities increased for the first time in more than six years and doubled compared to the previous year. (Figure 3)
- Confirmed neglect-related fatalities have decreased by 16.6 percent since FY2011. (Table 2)
 - The most common causes of fatalities involving neglect were drowning, unsafe sleep, and vehicle-related deaths. (Figure 7, 8)
 - Examples of vehicle-related deaths include: a child left in a hot car; a child unsupervised and then struck by a vehicle; a child involved in a car accident where the parent or caregiver was driving and under the influence.

Victims

- Based on the confirmed child abuse and neglect-related fatalities over the past five fiscal years, children 3 years of age and younger made up almost 80 percent of all confirmed child abuse and neglect fatalities. Male children made up more than half of all confirmed child abuse and neglect-related fatalities. (Figure 9, 10)
- During FY2016, Hispanic children accounted for the largest percentage of children who died from abuse or neglect. The per capita rate for African American children that die from maltreatment continues to be higher than any other ethnicity in Texas and across the United States. (Table 3)
- More than 40 percent of children who died from abuse or neglect in FY 2016 were too young for school and were not enrolled in day care. Four children were being cared for by illegal daycare operations that were unknown to DFPS. (Page 24)

Perpetrators

- Physical abuse-related fatalities most commonly involved blunt force trauma inflicted by a father or boyfriend. (Figure 14, 15)
- Parents were the most common perpetrators of fatal child abuse and neglect. (Figure 13)

- In about half of the confirmed child abuse and neglect fatalities, neither the children nor the perpetrator had prior history with CPS. (Figure 20)
- Risk factors such as substance abuse, mental health concerns, and domestic violence were common factors in confirmed child abuse and neglect fatalities:
 - In FY2016, 51 percent of fatalities caused by abuse or neglect included a parent or caregiver actively using a substance and/or under the influence of one or more substances that affected his or her ability to care for the child. (Figure 11, Table 5)
 - More than 13 percent of child abuse and neglect fatalities involved a parent or caregiver with reported or confirmed mental health concerns. (Table 7)
 - Domestic violence was identified in 44 percent of the child fatalities confirmed to be from abuse or neglect. (Figure 12)

Definitions: Child Abuse and Neglect Fatalities Investigation Dispositions

The Department of Family and Protective Services (DFPS) is required under the Texas Family Code to investigate child fatalities where allegations of abuse or neglect are present. Investigations are carried out to determine if abuse and/or neglect occurred and, if applicable, whether the fatality was caused by abuse or neglect.¹

DFPS investigates child abuse or neglect fatalities based on where the child was living at the time of death. Adult Protective Services (APS) investigates deaths of children in APS-regulated placements. Child Care Licensing (CCL) and Residential Child Care Licensing (RCCL) investigate deaths of children in daycare settings and regulated care placement, including children in DFPS conservatorship in foster care placements. Child Protective Services (CPS) investigates deaths of children living with their families or who are in DFPS conservatorship and in non-foster care kinship placements. Both CPS and RCCL may investigate cases jointly when a child dies in foster care from injuries sustained before coming into foster care or when a potentially abusive foster parent has his or her own biological children. If either division determines that the death is related to abuse or neglect, it is counted as a confirmed child abuse or neglect fatality.

In abuse and neglect investigations, investigators are required by law to establish a preponderance of evidence in order to confirm an allegation of abuse and neglect. "Preponderance of evidence" is a standard of proof in which the facts more likely than not occurred. Sometimes this is referred to as the "51 percent" standard, a more stringent standard than reasonable doubt but less stringent than clear and convincing evidence. For CPS investigations, child abuse and neglect is defined in Texas Family Code §261.101. For CCL and RCCL investigations, abuse and neglect is defined in Texas Family Code §261.401, and additional guidance is available in Texas Administrative Code 40 TAC §§745.8551– 745.8559.

The data used in this report were compiled from the IMPACT case reporting system as well as from individual case reviews completed on confirmed child abuse and neglect-related fatalities.

Investigation Dispositions

Texas Family Code Section 261.203 states that "if, after a child abuse or neglect investigation is completed, the department determines a child's death was caused by abuse or neglect, the department shall promptly release" specific information. In order to track and report on these fatalities, DFPS utilizes case dispositions from every investigation.

Reason to Believe (RTB) - Based on a preponderance of evidence, staff concludes that abuse or neglect has occurred. For fatalities that have a disposition of RTB, a severity code as outlined below must be determined.

- **RTB-Fatal** - Staff determine that there is enough evidence to support a finding that abuse or neglect caused or contributed to the death (e.g., when a parent physically assaults a child and the child dies from the injuries).
- **RTB - without the severity code of fatal** - Staff determine there is sufficient evidence to support a finding of abuse or neglect, but not enough evidence that it caused or contributed to the death (e.g., child was malnourished but died in a car accident).

Ruled Out (RO) - Staff determine, based on available information, it is reasonable to conclude that the abuse or neglect has not occurred. "Available information," in the context of the "ruled out" disposition, is evidence that the worker gathered through the required and supplemental actions taken to conduct a thorough or an abbreviated investigation.

Unable to Complete (UTC) - Before staff could draw a conclusion, the persons involved in the allegation moved and could not be located, or the family refused to cooperate with the investigation. (CPS investigations only).

Unable to Determine (UTD) - Staff conclude there is not a preponderance of evidence that abuse or neglect occurred, but it is not reasonable to conclude that abuse or neglect has not occurred. The family did not move and become unable to locate before the worker could draw a conclusion about the allegation. (CPS Investigations only).

Preliminary Investigations/Administrative Closure (ADMIN) - Information received after a case was assigned for investigation reveals that continued intervention is unwarranted such as when there is no allegation of abuse or neglect or the fatality is not within DFPS jurisdiction.

Findings: Investigating Child Abuse and Neglect (CAN) Related Fatalities

Table 1 provides data regarding overall trends in child abuse and neglect in Texas. While the child population of Texas has continued to increase, the number of intakes assigned for investigation in general saw a decline from 2010 through FY2013. In FY2014, the number of intakes assigned for investigation began to rise, with FY2016 being the highest in the past seven years.

Table 1. Child Population and Reports of Child Abuse and Neglect

	FY2010	FY2011	FY2012	FY2013	FY2014	FY2015	FY2016
Child Population of Texas	6,865,824 ⁱⁱ	6,952,177 ⁱⁱⁱ	6,996,352	7,121,499	7,266,760	7,311,923	7,407,636
Number of Intakes Assigned for Investigation or Alternative Response by CPS	231,532	222,541	206,200	194,803	215,512	232,159	238,591
Number of Investigated Child Fatalities	1024	973	882	804	797	739	796
Number of fatalities where abuse/neglect was confirmed	227	231	212	156	151	171	222
Child Fatality Rate per 100,000 Children	3.31	3.32	3.03	2.19	2.10	2.34	2.99
National Rate for Equivalent Federal Fiscal Year^{iv}	2.10	2.11	2.18	2.09	2.14	2.25	***

Source: Data from US Census Bureau; Texas State Data Center; DFPS Data Books FY2010-FY 2015; DFPS Data Warehouse Report FT_06; U.S. Department of Health and Human Services. Population Data Source: Population Estimates and Projections Program, Texas State Data Center, Office of the State Demographer and the Institute for Demographic and Socioeconomic Research, The University of Texas at San Antonio. Current Population Estimates and Projections Data as of December 2016

****Child Maltreatment 2016 is scheduled to be released in January/February 2018.*

FY2016 saw a 29 percent increase in child fatalities due to maltreatment. Because child maltreatment fatalities are relatively low compared to overall child maltreatment rates and child population, it is difficult to single out causal factors independent of other concerns that impact child safety. Several other key indicators for child maltreatment have increased either statewide or in isolated events in Texas during FY2016:

- increases in violent crimes, including homicides, across several communities;^v
- increases in domestic violence and substance abuse as factors in fatality investigations; and
- increases in drowning incidents where neglectful supervision was a factor.

Over the previous five years, child maltreatment fatalities decreased, mirroring a national trend. In FFY2014, an increase in child fatalities reported nationally occurred as well, a trend also seen in Texas data between FY2014 and FY2015. Once national data for FFY2016 is produced in early 2018, additional comparisons between Texas and other states will be completed.

Regarding child fatality investigations, the number of child fatalities reported to DFPS and investigated declined until FY2016, where there was a 7.7 percent increase from FY2015. The total number of child fatalities investigated between FY2010 and FY2016 has decreased by more than 22 percent. The percent of confirmed child abuse and neglect-related fatalities have varied between 19 percent and 24 percent in the past five years, with FY2016 at almost 29 percent of all investigated fatalities being related to maltreatment. The distribution of case dispositions for child fatality investigations conducted in FY2010 through FY2016 are presented in Table 2 - Percentage of Child Fatality Investigations by Disposition.

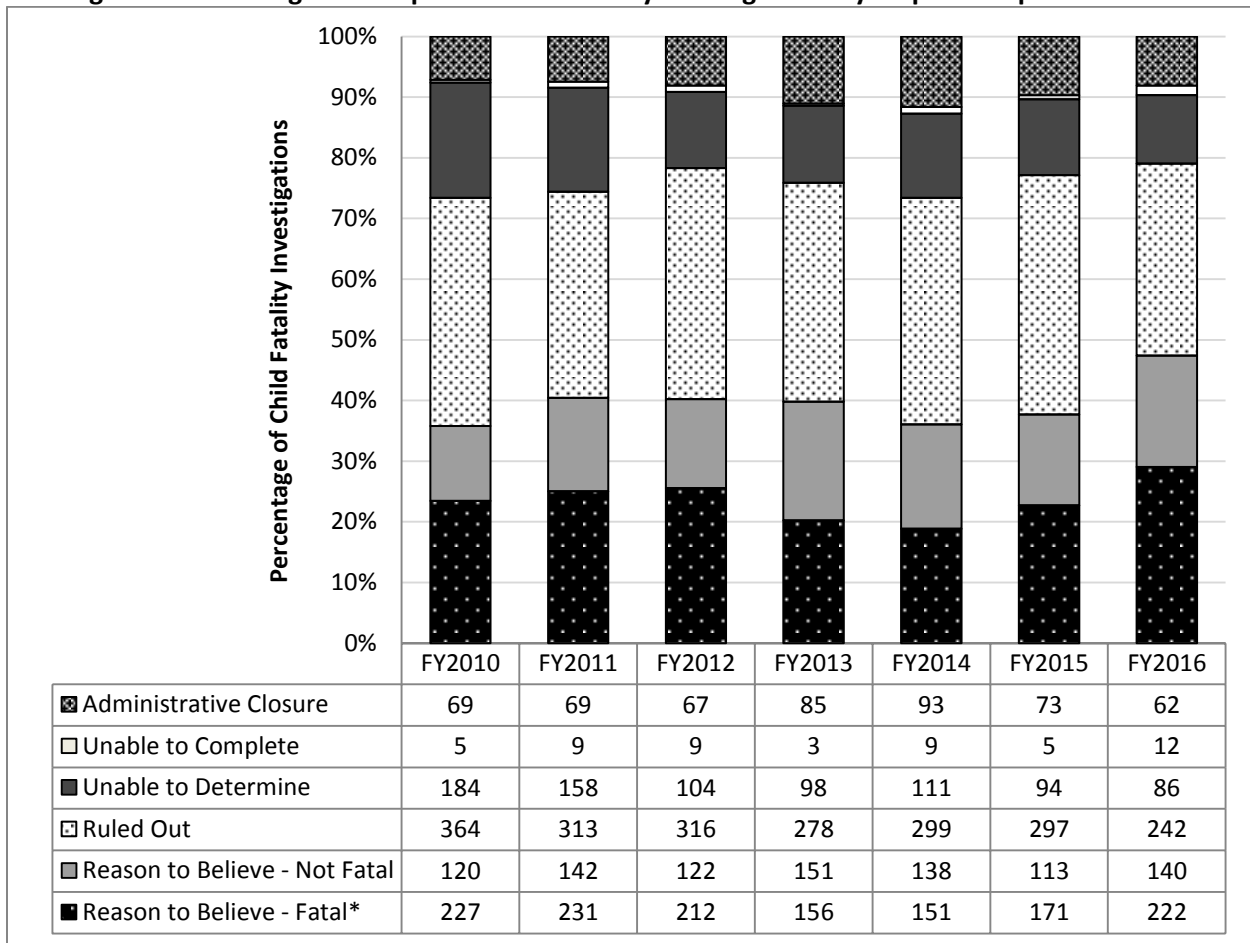
Table 2. Percentage of Child Fatality Investigations by Disposition

State Fiscal Year	Number of Investigated Child Fatalities	Reason to Believe and Fatality Confirmed for Abuse or Neglect* (RTB-Fatal)	Reason to Believe but Fatality not from Abuse or Neglect (RTB but not Fatal)	Ruled Out (RO)	Unable to Determine (UTD)	Unable to Complete (UTC)	Administrative Closure (Admin)
FY2010	1024	22.17%	11.72%	35.55%	17.97%	0.49%	6.74%
FY2011	973	23.74%	14.59%	32.17%	16.24%	0.92%	7.09%
FY2012	882	24.04%	13.83%	35.83%	11.79%	1.02%	7.60%
FY2013	804	19.40%	18.78%	34.58%	12.19%	0.37%	10.57%
FY2014	797	18.94%	17.31%	37.51%	13.92%	1.12%	11.67%
FY2015	739	23.27%	15.01%	39.44%	12.48%	0.66%	9.69%
FY2016	796	28.94%	18.25%	31.55%	11.21%	1.83%	8.21%

**Count by child. All other dispositions are count by investigation. Count by investigation includes duplicated children and may include confirmation of abuse and neglect of a child that is not the deceased child. Multiple DFPS divisions such as Child Protective Services (CPS) or Residential Child Care Licensing (RCCL) may investigate a child fatality. Additionally, a child may die in a home where there are multiple families being investigated due to the child fatality.*

Source: DFPS Data Request Intake and Tracking (DRIT) Request

Figure 1. Percentage of Completed Child Fatality Investigations by Disposition per Fiscal Year



* Count by Child, all other categories are count by investigation. Source: DFPS DRIT Request

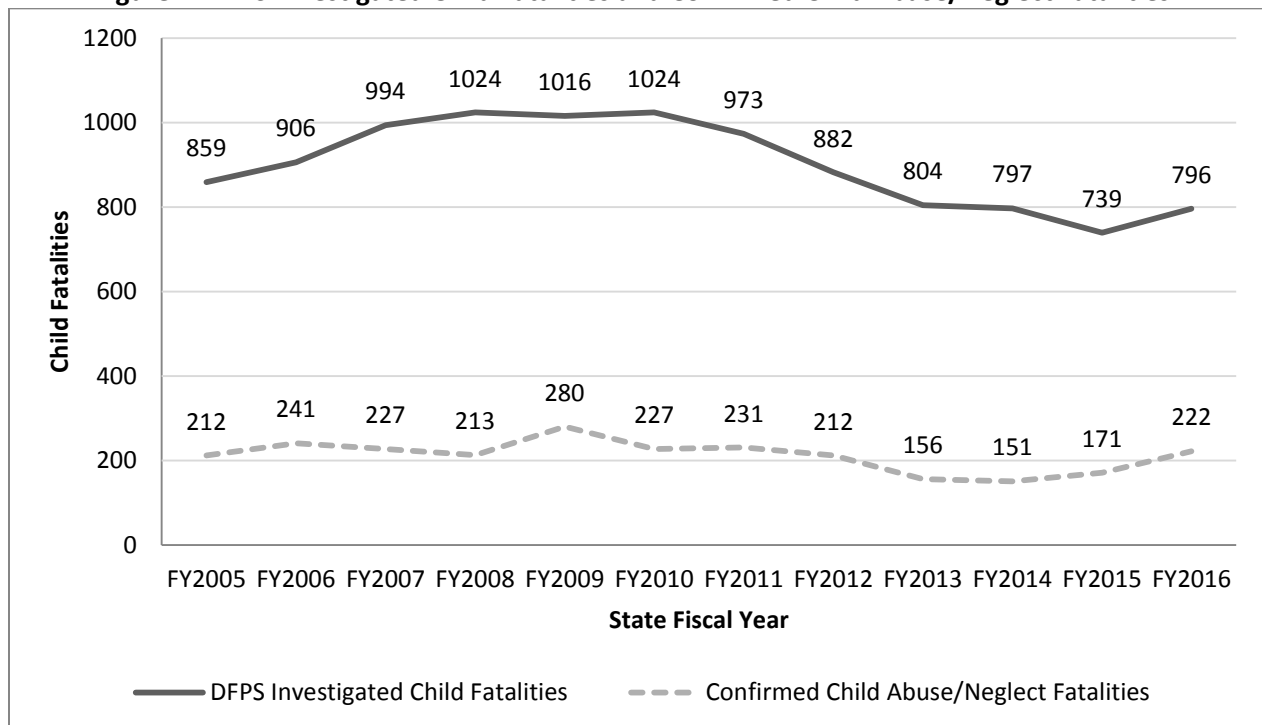
The past six years have shown a decrease in cases closed with an unable to determine disposition. The decrease indicates more thorough investigations with the collaboration of partners such as medical examiners, law enforcement, and special investigators to determine the overall disposition of a fatality case based on critical needed information (Figure 1). Additional training has been provided to CPS investigation staff on various topics to support more thorough investigations: contacting reporters, utilizing collateral contacts, family engagement, building a support network, and assessing safety throughout the investigation.

In FY2016, there was 29.8 percent increase from the previous year in child fatalities with a disposition of reason to believe for abuse and neglect where the fatality was caused by or related to the maltreatment that led to the child's fatality. The number of confirmed abuse and neglect-related fatalities has increased in the two years since the lowest year in FY2014 by 13.2 percent and 29.8 percent respectively. Reasons that are likely contributing to the increase in confirmed child maltreatment fatalities include:

- Increased understanding by the general public and first responders on what child fatalities should be reported to DFPS for investigation;

- Since 2015, the Office of Child Safety has cohosted annual trainings with Child Protective Services to provide additional education on best practice for investigating child fatalities and properly dispositioning cases;
- Increased number of complex cases that involve multiple danger indicators to address, including those with prior child welfare history;
- Increased use of medical professionals, such as the Forensic Assessment Center Network and child abuse pediatricians, to determine the nature and extent of the maltreatment; and
- Reported increase of domestic violence, violent crimes, and substance abuse in specific regions.

Figure 2. DFPS Investigated Child Fatalities and Confirmed Child Abuse/Neglect Fatalities



Source: DFPS Data Warehouse Report FT_06

In FY2016, DFPS investigated 796 reports regarding possible child abuse and neglect-related fatalities. That number peaked in FY2008 and FY2010 at 1024, with a decrease in the past five years until the most recent increase by 7.7 percent from FY2015 to FY2016 (Figure 2). The increase in confirmed child abuse and neglect fatalities between FY2015 and FY2016 is localized to four regions:

- Region 3 (Dallas-Fort Worth area) had a 24.6 percent increase in confirmed abuse and neglect fatalities with an increase in physical abuse and medical related fatalities.
- Region 4 (Tyler and Northeast area) saw a 75 percent increase in child abuse and neglect fatalities (14 in FY2016 as compared to 8 in FY2015) with 57 percent of fatalities due to physical abuse (8 out of the 14 fatalities).
- Region 6 (Houston-Galveston metropolitan area) had a 58.8 percent increase as compared to FY2015 with increases in drownings and vehicle-related cases. In addition, three sibling groups died as a result of maltreatment in Region 6.
- Region 8 (Greater San Antonio area) had doubled the number of child abuse fatalities than in FY2015, with increases in physical abuse and unsafe sleep related fatalities.

Ensuring Consistency in Dispositions

Part of the overall trends in child abuse and neglect fatalities is related to more consistent disposition of fatalities. In FY2012, guidelines were provided to CPS staff to help ensure consistent dispositions on child fatalities involving cosleeping, drownings, firearm accidents, suicides and children left in cars. In FY2013, CPS created the Statewide Child Fatality Disposition Review Team, comprised of regional and state office staff, to ensure consistency in child fatality investigations with a disposition of Reason to Believe-fatal for abuse or neglect. CPS also trained staff and management to strengthen information gathering, engage the family and support systems, and utilize information from professionals who have contact with the family. This has helped to determine and support consistent dispositions. In FY2015, the Statewide Child Fatality Disposition Review Team reviewed a random sample of all child fatality investigations from FY2013 to look at overall consistency in dispositions in those investigations. These efforts allow the department to continue working with staff to support consistent dispositions statewide across all investigations, not solely those involving child fatalities.

Also, CPS has worked to ensure that reports assigned to field staff for full investigation meet DFPS jurisdiction to investigate. Before FY2013, a report that involved a child fatality but no clear abuse or neglect allegations was assigned as a Priority 1 investigation. This likely increased the number of child fatalities that were administratively closed or ruled out. In FY2013, CPS and DFPS Statewide Intake (SWI) worked to clarify what intakes regarding a child fatality should be sent to field staff for investigation. When SWI receives an intake regarding a child fatality but there is no clear allegation of abuse or neglect, the intake is now reviewed by a CPS screener before assignment as a full investigation.

The overall number of child fatality investigations may also reflect random fluctuation. The number of child abuse and neglect fatalities spiked in FY2009 despite a slight decline in the number of reported deaths. After an exhaustive review of the fatalities through an independent analysis conducted by the Texas Health and Human Services Commission, the spike was attributed to a random increase in Harris County. No single factor was responsible for this increase. The following year, child abuse and neglect fatalities returned to previous lower levels, including Harris County. (Figure 2) This same trend is true at the national reporting level with a spike in confirmed child abuse and neglect fatalities in FFY2009 and a return to lower levels in the following year.^{vi}

FY2016 Confirmed Child Abuse and Neglect-Related Fatalities

During the 81st Legislative Session, the Texas Legislature passed Senate Bill 1050 codifying Child Abuse Prevention and Treatment Act (CAPTA) reporting requirements and directing DFPS to provide specific information regarding all child fatalities alleged to be from abuse or neglect as well as detailed information if the DFPS "determines a child's death was caused by abuse or neglect."^{vii} During the 84th Texas Legislature, Senate Bill 949 was passed to support additional reporting elements for child fatality investigations. The following data are collected from IMPACT and individual case reads where the child's death was caused by abuse or neglect which is distinguished with the disposition of reason to believe - fatal.

General Findings

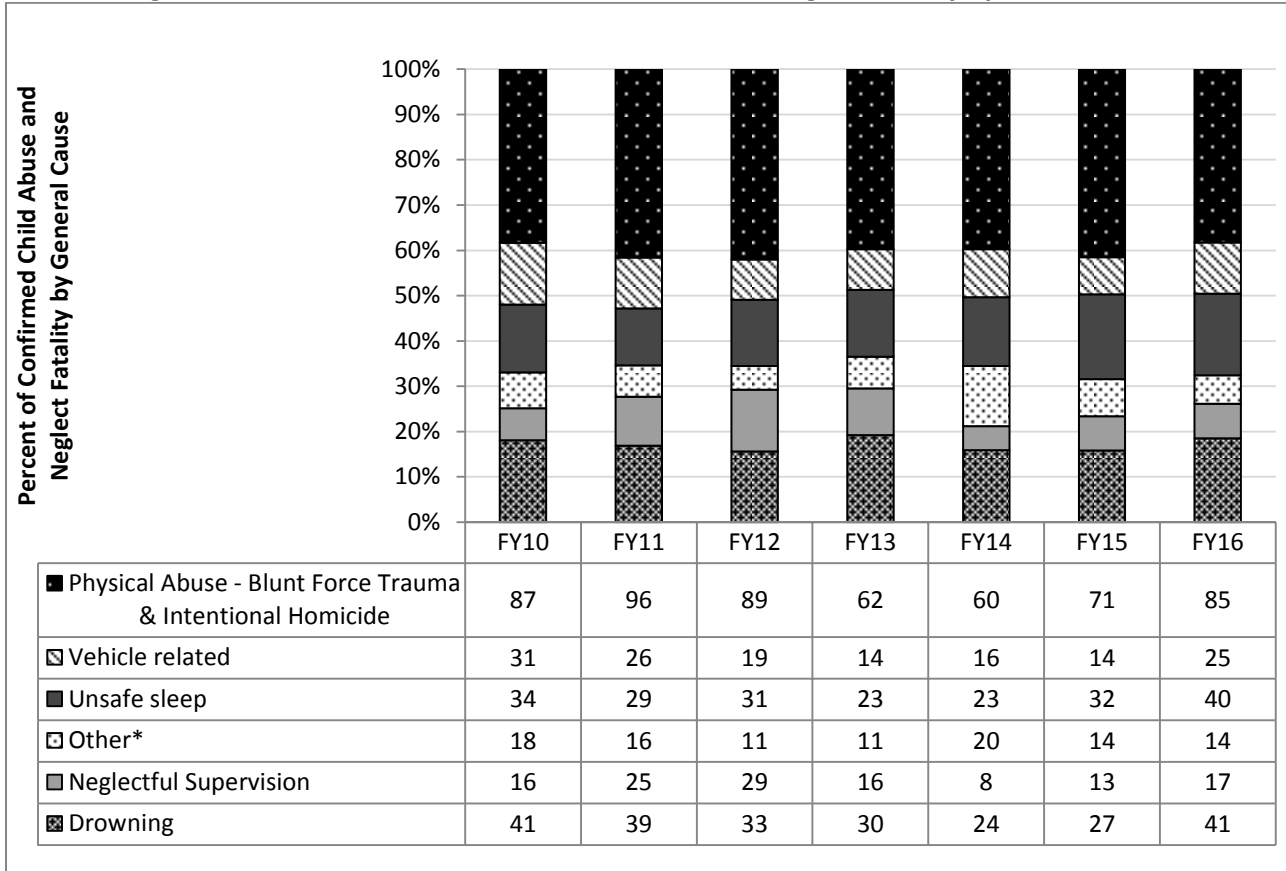
- There were 222 confirmed child abuse and neglect fatalities in FY2016. In FY2015, there were 171 confirmed child abuse and neglect fatalities – a 29.8 percent increase from one year to the next. The FY2016 total is a 20.7 percent decrease from FY2009, the peak of abuse and neglect fatalities in slightly over a decade. (Table 2)
- Confirmed physical abuse/intentional trauma fatalities accounted for 38.3 percent of the total fatalities in comparison to 61.7 percent of the fatalities that occurred due to neglectful supervision. (Figure 3)
- Confirmed neglect related fatalities increased by 37 percent while the fatalities due to physical abuse increased by almost 20 percent.
 - The most notable increases occurred in deaths due to drowning (a 52 percent increase of the total number of cases from the previous year: 27 in FY2015 to 41 in FY2016) and vehicle-related fatalities (a 78.5 percent total increase from FY2015, 14 to 25 in respective years).

General Cause/Manner of Child Abuse or Neglect Fatality

Medical examiners and community-based fatality review teams differentiate intentional/homicides and unintentional/accidental fatalities. In the data discussed below, child fatalities are divided into these categories to allow for common understanding and provide more information to target child abuse and neglect prevention efforts.

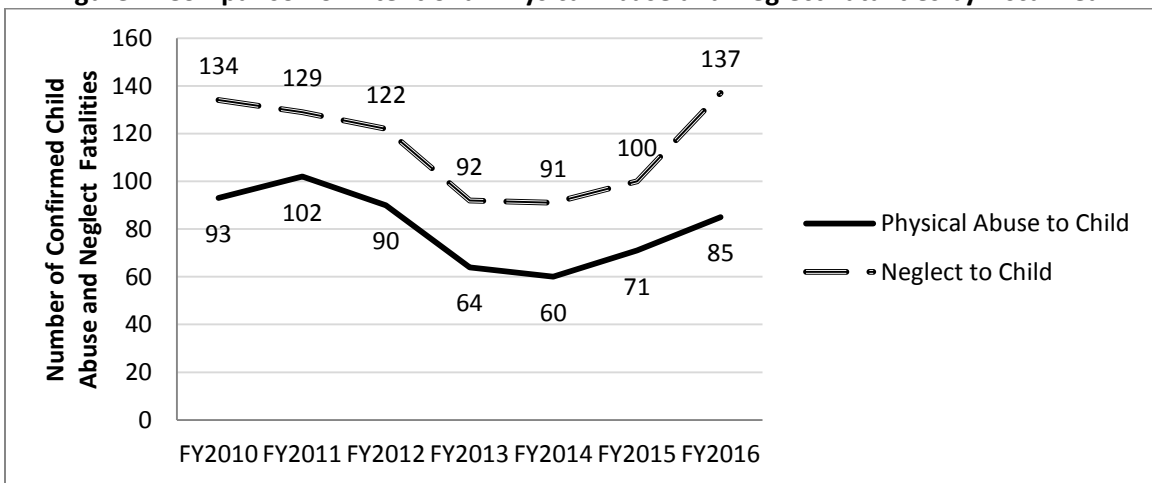
In this section, intentional deaths are defined as those where the perpetrator intended to cause harm or death to the child and are most often to be a confirmed allegation of physical abuse. Unintentional deaths are those in which the level of inattention and/or impairment by the child's caregiver was enough to be considered neglect.

Figure 3. General Cause of Confirmed Child Abuse or Neglect Fatality by Fiscal Year



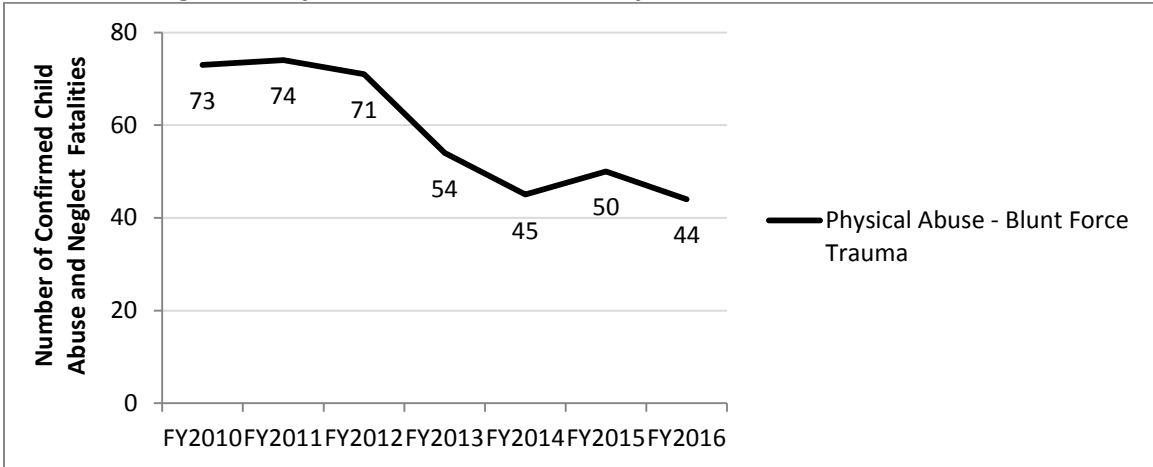
*Other category includes medical neglect, physical neglect, suicide, premature birth due to drug use, abandonment at birth.
 Source: DFPS individual case reviews

Figure 4. Comparison of Intentional Physical Abuse and Neglect Fatalities by Fiscal Year



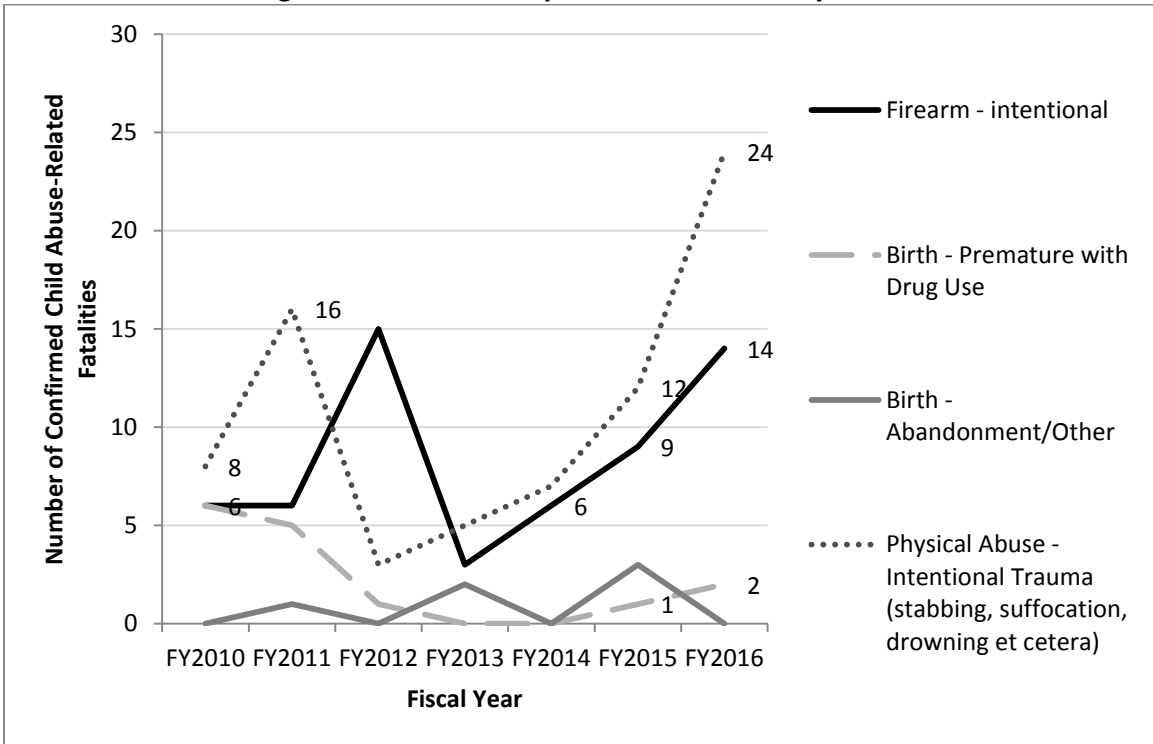
Source: DFPS individual case reviews

Figure 5. Physical Abuse Related Fatality: Blunt Force Trauma to Child



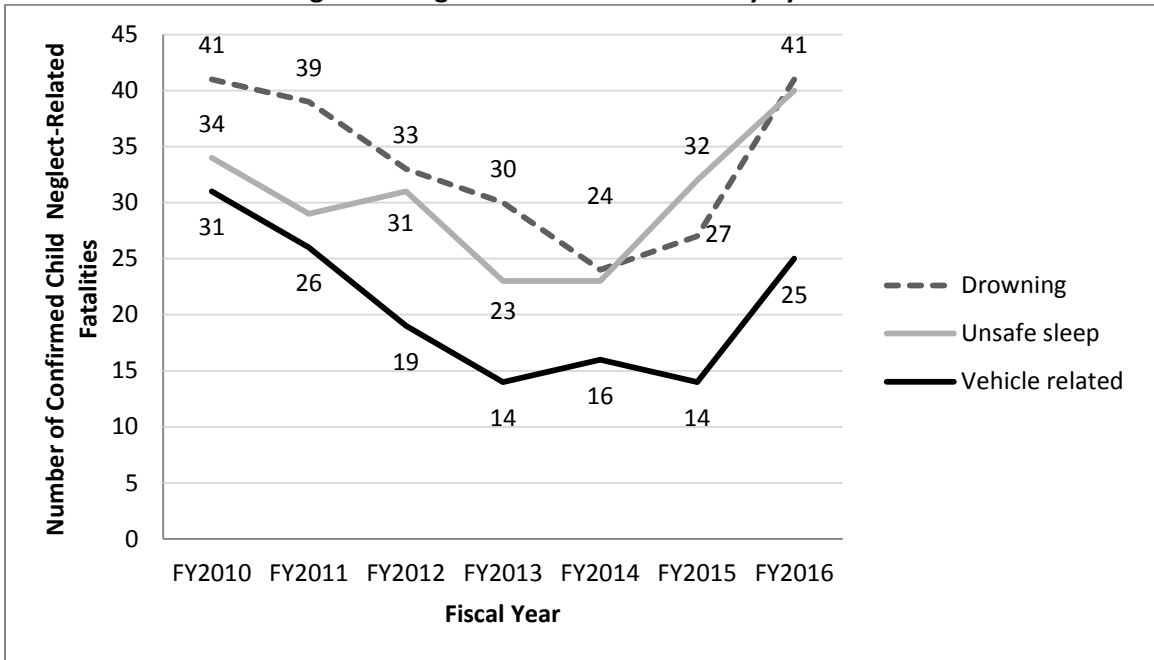
Source: DFPS individual case reviews

Figure 6. Intentional Physical Abuse to Child by Cause



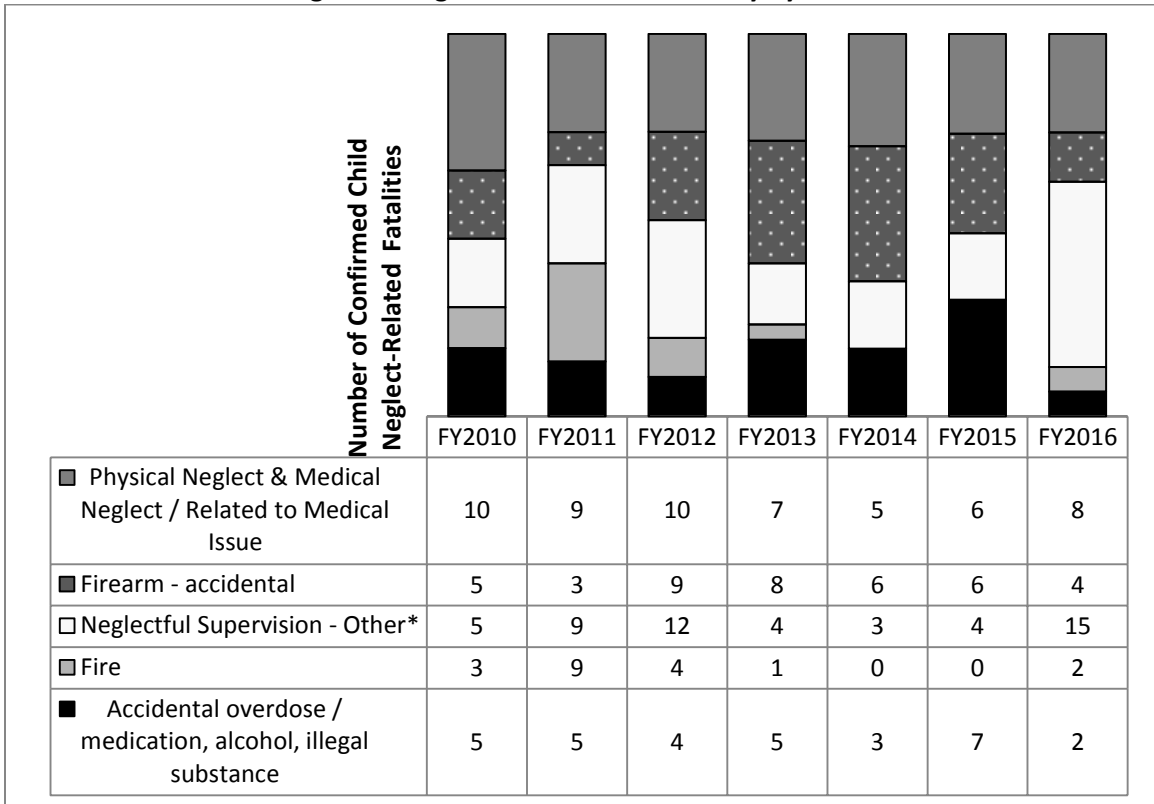
Source: DFPS individual case reviews

Figure 7. Neglect-Related Child Fatality by Cause



Source: DFPS individual case reviews

Figure 8. Neglect-Related Child Fatality by Cause



* Neglectful Supervision - Other includes ATV accident, object falling on child, suicide, and dog attack

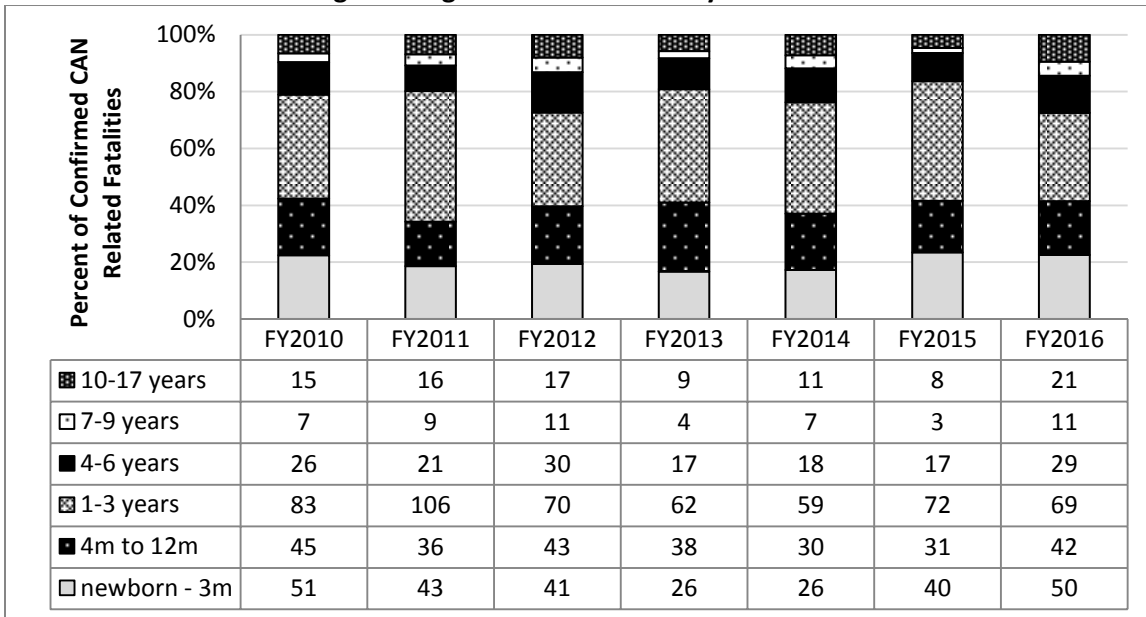
Source: DFPS individual case reviews

Victim Demographic Characteristics - Age, Gender, Ethnicity

Victims of Confirmed Child Abuse and Neglect (CAN) Related Fatalities

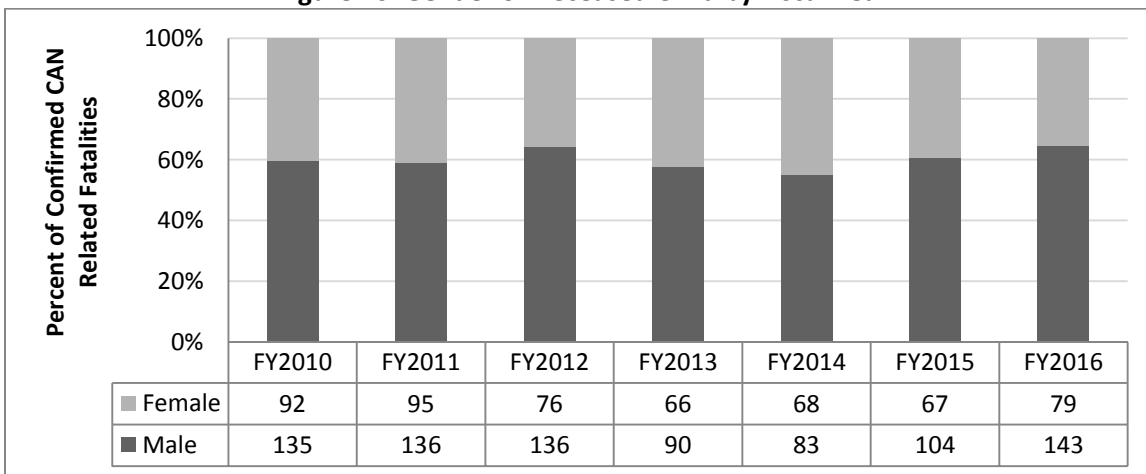
- Based on the confirmed child abuse and neglect related fatalities over the past six fiscal years, children 3 years of age and younger were almost 78 percent of all confirmed child abuse and neglect fatalities. Male children continue to represent more than half of all confirmed child abuse and neglect-related fatalities.
- In FY2016, 73 percent of children in abuse and neglect fatalities were 3 years old or younger and 64 percent were male.

Figure 9. Age of Child at Death by Fiscal Year



Source: DFPS Data Warehouse Report FT_06

Figure 10. Gender of Deceased Child by Fiscal Year



Source: DFPS Data Warehouse Report FT_06

When reviewing the ethnicity of the victim, it is important to view fatalities in context of the child per capita rate for Texas. In FY2016, children of Hispanic heritage represented the largest number of child abuse and neglect fatalities. As in previous years, the child per capita rate of fatal abuse/neglect for African-American children is disproportionately higher as compared to the overall Texas child population (Table 3). The Texas Health and Human Services Commission is actively working with state and federal agencies, universities, private groups, communities, and stakeholders to address health and health access disparities among racial, multicultural, ethnic, and regional populations.^{viii} Part of this work includes cross-program work between DFPS and the Texas Department of State Health Services to address child fatalities from a public health approach.

Table 3. Per Capita Rate (per 100,000 Children) by Ethnicity - Confirmed Child Abuse Neglect Fatalities FY2011

Ethnicity Represented	African American	Anglo	Hispanic	Other/Non Hispanic	Total
Child Population	811,081	2,317,712	3,389,573	433,811	6,952,177
Number of Fatalities	51	59	104	17	231
Per Capita Rate of Fatality	6.29	2.55	3.07	3.92	3.32

FY2012

Ethnicity Represented	African American	Anglo	Hispanic	Other/Non Hispanic	Total
Child Population	809,036	2,332,640	3,415,186	439,490	6,996,352
Number of Fatalities	56	70	73	13	212
Per Capita Rate of Fatality	6.92	3.00	2.14	2.96	3.03

FY2013

Ethnicity Represented	African American	Anglo	Hispanic	Other/Non Hispanic	Total
Child Population	819,438	2,327,549	3,509,752	464,760	7,121,499
Number of Fatalities	40	48	60	8	156
Per Capita Rate of Fatality	4.88	2.06	1.71	1.72	2.19

FY2014

Ethnicity Represented	African American	Anglo	Hispanic	Other/Non Hispanic	Total
Child Population	835,497	2,343,432	3,610,544	477,287	7,266,760
Number of Fatalities	34	57	54	6	151
Per Capita Rate of Fatality	4.07	2.43	1.50	1.26	2.08

FY2015

Ethnicity Represented	African American	Anglo	Hispanic	Other/Non Hispanic	Total
Child Population	830,214	2,333,857	3,648,331	499,521	7,311,923
Number of Fatalities	35	51	67	18	171
Per Capita Rate of Fatality	4.21	2.18	1.84	3.6	2.33

FY2016

Ethnicity Represented	African American	Anglo	Hispanic	Other/Non Hispanic	Total
Child Population	834,985	2,337,285	3,718,245	517,121	7,407,636
Number of Fatalities	56	74	81	11	222
Per Capita Rate of Fatality	6.71	3.17	2.18	2.13	3.0

Sources: Texas State Data Center; DFPS Data Warehouse Report FT_06

Risk Factors and Protective Factors Involved in Confirmed Child Abuse or Neglect Fatalities

The United States Center for Disease Control and Prevention defines risk factors for child maltreatment as characteristics associated with child maltreatment.^{ix} These factors may or may not be direct causes but are often found in situations where children have been the alleged victim or confirmed victim of child maltreatment. The data contained in this report supports those same findings for risk factors—children who are three or under, history of child maltreatment, substance abuse, mental health concerns, and/or domestic violence in the home. Children with special needs or medical concerns also may be more at risk. Three other major risk factors are special needs of the child, substance abuse, and mental health concerns.

Although risk factors may remain consistent or fluctuate in a given family, protective factors also can affect child safety. Protective factors, such as parent support systems and parenting skills, help safeguard a family from risk factors associated with child maltreatment.

Special Needs & Medical Concerns as Risk Factor

In FY2016, twelve children who died from abuse or neglect had drug or alcohol exposure while in utero or an identified addiction at birth; the majority of these fatalities were due to neglectful supervision. Seven of the children who died due to abuse or neglect were identified to have asthma; three of those children were involved in a fatality that was specifically attributed to the child's asthma. Highlighting the importance of accessing medical providers when there are concerns of mental health, all five children with an identified diagnosis of depression died from suicide.

Table 4. Confirmed Child Abuse Neglect Fatalities where Child had Special Medical Needs*

**child may have more than one special medical need and appear twice*

Identified Special Need	FY2016 Number of Confirmed Abuse or Neglect Fatalities and Cause of Fatality
Drug or alcohol in utero exposure or addiction at birth	12 fatalities <ul style="list-style-type: none"> • Neglectful supervision - cosleeping (4) • Medical neglect (3) • Physical abuse (2) • Neglectful supervision - vehicle related • Neglectful supervision - dog attack • Neglectful supervision - drowning
Asthma	7 fatalities <ul style="list-style-type: none"> • Medical neglect - asthma attack (2) • Physical abuse (2) • Neglectful supervision - dog attack • Neglectful supervision - drowning • Neglectful supervision - asthma attack
Depression	5 fatalities <ul style="list-style-type: none"> • Neglectful supervision - suicide (5)
ADD/ADHD	4 fatalities <ul style="list-style-type: none"> • Neglectful supervision - dog attack • Neglectful supervision - drowning • Medical neglect • Physical abuse
Autism	2 fatalities <ul style="list-style-type: none"> • Neglectful supervision - drowning (2)
Developmental disability/delay	2 fatalities <ul style="list-style-type: none"> • Neglectful supervision - house fire • Physical abuse
Other-- Down syndrome, Dandy-Walker syndrome, Cerebral palsy, chronic gastrointestinal issues, immune deficiency	5 fatalities <ul style="list-style-type: none"> • Neglectful supervision - drowning (2) • Neglectful supervision - cosleeping • Medical neglect • Physical abuse

Substance Abuse by Caregiver as Risk Factor

During the review of confirmed child fatalities due to abuse and neglect, cases were reviewed for a documented history of substance abuse (including inappropriate use of prescribed medications) and for active concerns for substance abuse at the time of the child fatality.

For FY2016, 114 of the 222 child fatalities caused by abuse or neglect involved a parent or caregiver actively using a substance and/or under the influence of at least one substance that affected the ability to care for the child. In the tables and chart below, the substance abuse is described by type and if it was reported. Marijuana was the substance most identified as an active substance in child abuse and

neglect-related fatalities, representing over half of the cases. In terms of past history use, marijuana use by the parent or caregiver was noted in 75 percent of the 222 cases.

The Office of Child Safety is currently completing research and literature review of studies related to substance abuse, child maltreatment, and child mortality. While the findings relating to the co-occurrence of substance abuse and child maltreatment is widely discussed, the correlation/causation link with fatal child maltreatment is not as readily explored or evident based on case review datasets alone.

Figure 11. Confirmed Child Abuse or Neglect Fatality by Substance Abuse by Perpetrator

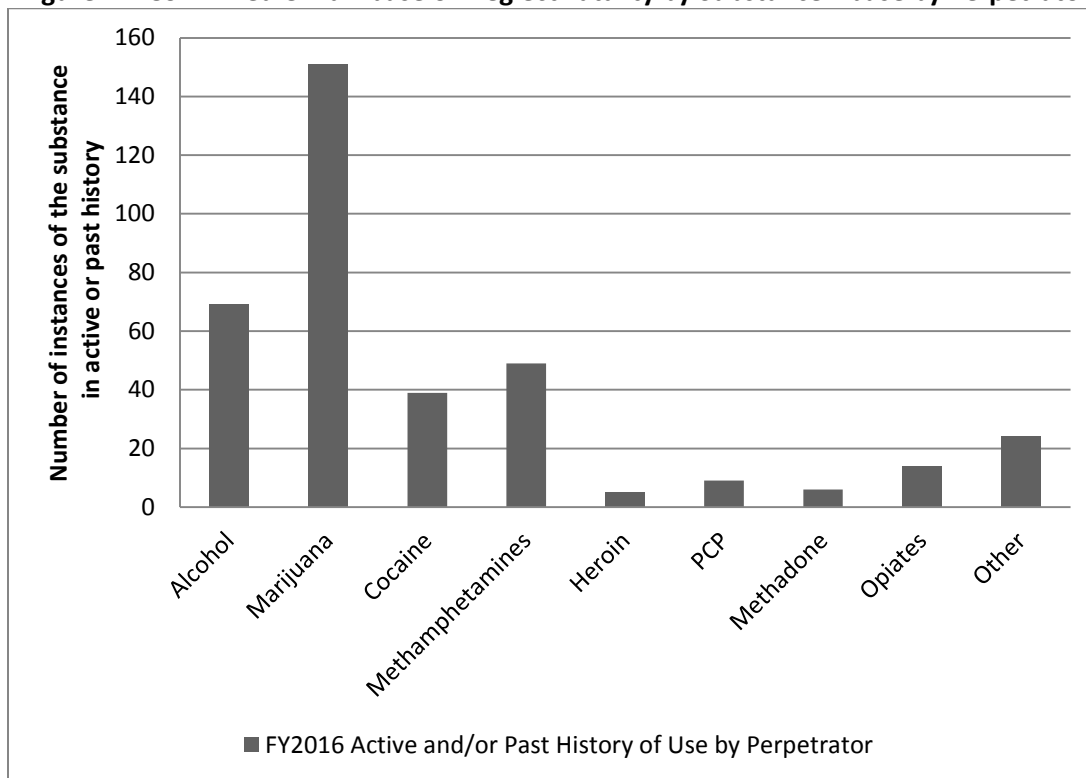


Table 5. Confirmed Child Abuse or Neglect Fatality by Substance Abuse by Perpetrator FY2016

Substance Abuse Concern	Active	Past History	Substance Abuse Concern	Active	Past History
Alcohol	29	40	Methadone	3	3
Marijuana	60	91	Opiates	6	8
Cocaine	21	18	Synthetic Marijuana	4	6
Methamphetamines	23	26	Other	16	17
Phencyclidine (PCP)	4	5	Unknown	37	37
Heroin	3	2	No use	71	64

Other: amphetamines (7 active, 9 past), barbiturates (1 active), Xanax (3 active, 2 past), benzodiazepines (2 active, 1 past), ecstasy (2 active, 3 past), inhalants (1 active, 1 past), and medication abuse (1 past)

**Table 6. Confirmed Child Abuse or Neglect Fatality by Co-Occurring Substance Abuse by Perpetrator
FY2016**

Co-Occurring Substances	Active	Past History
Alcohol and Marijuana	9	23
Marijuana and Cocaine	13	15
Cocaine and Alcohol	1	3
Cocaine and Methamphetamines	5	1
Methamphetamines and Marijuana	13	20

Mental Health Concerns as Risk Factor

During the review of confirmed child fatalities due to abuse and neglect, cases were reviewed for a documented history of mental health concerns and if there were concerns for mental health at the time of the child fatality.

In FY2016, 9.5 percent of child fatalities involved a parent/caregiver who reported active mental health concerns with 13.5 percent reporting a past history of mental health concern.

**Table 7. Mental Health Concerns both Active and in Past History for Perpetrator
Confirmed Child Abuse Neglect Fatalities
FY2016**

Mental Health Concern	Active	Past History
Bipolar Disorder	5	8
Depression	4	5
Anxiety	2	3
Multiple Concerns/Co-occurring disorders	6	9
Postpartum Depression	1	1
Post-Traumatic Stress Disorder	1	2
Schizophrenia	1	1
Substance abuse disorder	1	-
ADHD	-	1
Unknown Diagnosis – Reported by Individual	18	22
No	135	123
Unknown (not identified in case read)	48	47

Domestic Violence Concerns as Risk Factor

Domestic violence is often a precursor to child maltreatment and often an indicator to larger issues in the home. DFPS and CPS are working closely with staff, providers, and stakeholders to recognize and address domestic violence with the families involved with CPS. Part of this work includes:

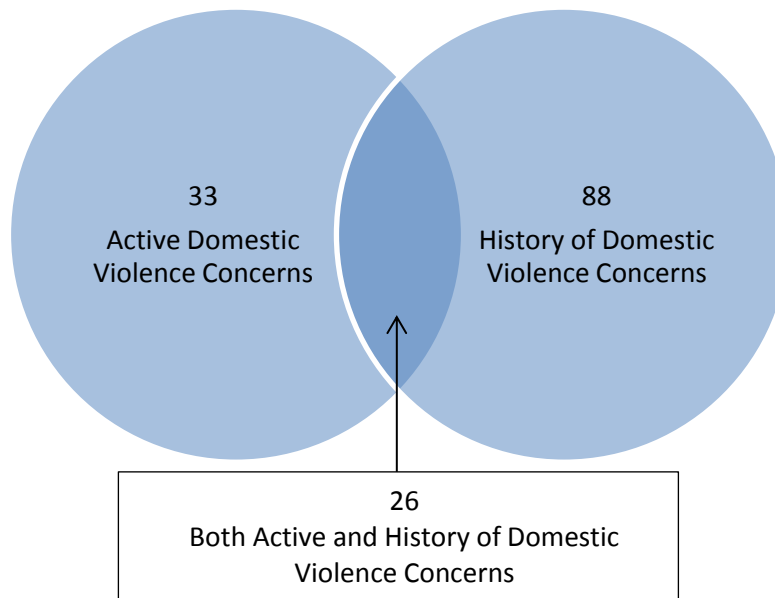
- the hiring of a subject matter expert within CPS;
- development of training for all staff;
- guidance on how to investigate, disposition allegations, and provide services to families where domestic violence or intimate partner violence is a concern;
- strengthening connections between local providers and CPS so that consultations about the danger in the home are more accurate and interventions can be improved;

- working closely with the Texas Council on Family Violence, CPS is addressing barriers to provide more families with batterer intervention services statewide; and
- through the new safety decision-making process and practice model, staff are being trained on how to assess, provide services and work with families to ensure that case closure is based on behavioral change and establish safety plans with the family that are long-term and address day-to-day danger that might jeopardize child safety.

DFPS Prevention and Early Intervention also funds several partnerships in the community with the local domestic violence intervention provider to provide direct services and outreach, including in the Austin, Waco and Amarillo areas.

During the review of confirmed child fatalities due to abuse and neglect, cases were reviewed for a documented history of domestic violence concerns and active concerns for domestic violence in the home at the time of the child fatality. In FY2016, in just over half of the confirmed maltreatment fatalities, the family reported some level of domestic violence. A history of domestic violence was identified in 114 case reviews. Active domestic violence was noted in only 15 percent of cases reviewed (33 case reviews). There is concern that individuals are underreporting active domestic violence either to the department, law enforcement, or to community providers.

Figure 12. FY2016 Domestic Violence Concerns both Active and in Past History for Perpetrator Confirmed Child Abuse Neglect Fatalities



Source: DFPS individual case reviews

School and Daycare Enrollment as Protective Factor

With 73 percent of child fatalities involving children age three and younger, protective and attentive parents and caregivers are critical to protect children. When a parent works, care for the child must be found; sometimes that care is a family member or friend, or commonly a daycare provider. Finding good care for a child's needs is critical, especially when the primary parent/caregiver to the child is out of the home. School and daycare also provide another adult outside the family the opportunity to be around the child regularly and be on the lookout for abuse or neglect. Almost 41 percent of children who died due to abuse or neglect were not involved with either a daycare or a school system that could have provided additional eyes and ears.

FY2016 Confirmed Child Abuse and Neglect Fatalities:

- In 92 of the 222 child fatalities due to abuse or neglect, the child was not enrolled either in a daycare or in school.
- In 66 of the 222 child fatalities due to abuse or neglect, the child was enrolled in daycare or school. Eight of the fatalities occurred when school was out of session for the summer or winter break. One of the children was enrolled in daycare but stopped attending six months prior to the fatality.
- In 4 of the 222 child fatalities due to abuse or neglect, the child was being cared for by a caregiver that should have been registered or licensed through DFPS but was not.
- In 7 of the 222 child fatalities due to abuse or neglect, the child was being cared for by a babysitter.
- In 52 of the 222 child fatalities due to abuse or neglect, there is limited information about the child's daycare or school.
- In 1 of the 222 child fatalities, the child was homeschooled.

FY2016 Child Abuse and Neglect Related Fatalities - By County

Table 8. FY2016 Child Abuse and Neglect Related Fatalities - By County
Fiscal Year 2016

County	Region	Child Abuse/Neglect Related Fatalities	Child Abuse/Neglect Related Fatalities in Foster Care at Time*
Angelina	005	1	0
Bailey	001	1	0
Bastrop	007	2	0
Bell	007	3	0
Bexar	008	11	0
Blanco	007	1	0
Bowie	004	2	0
Brazoria	006	2	0
Brown	002	1	0
Callahan	002	1	0
Cameron	011	4	0
Childress	001	1	0
Clay	002	1	0
Collin	003	4	0
Comal	008	1	0
Coryell	007	1	0
Crosby	001	1	0
Dallas	003	24	0
Dawson	009	1	0
Denton	003	3	0
Dimmit	008	1	0
Eastland	002	1	0
Ector	009	2	0
El Paso	010	2	0
Ellis	003	1	0
Erath	003	1	0
Fannin	003	1	0
Fort Bend	006	5	0
Franklin	004	1	0
Frio	008	1	0
Galveston	006	3	0
Grayson	003	4	0
Gregg	004	3	0

County	Region	Child Abuse/Neglect Related Fatalities	Child Abuse/Neglect Related Fatalities in Foster Care at Time*
Guadalupe	008	1	0
Hale	001	1	0
Hardeman	002	1	0
Harris	006	35	0
Henderson	004	3	0
Hidalgo	011	5	0
Hood	003	1	0
Hunt	003	4	0
Jefferson	005	3	0
Johnson	003	1	0
Kaufman	003	1	0
Kerr	008	1	0
Lavaca	008	1	0
Liberty	006	1	0
Lubbock	001	3	0
Madison	007	1	0
Marion	004	2	0
McCulloch	009	1	0
McLennan	007	2	1
Montague	002	1	0
Montgomery	006	3	0
Nolan	002	1	0
Nueces	011	6	0
Orange	005	1	0
Parker	003	2	0
Potter	001	4	0
San Patricio	011	2	0
Shelby	005	1	0
Smith	004	2	0
Sutton	009	1	0
Tarrant	003	24	1
Tom Green	003	1	0
Uvalde	008	2	0
Van Zandt	004	1	0
Victoria	008	1	0
Walker	006	3	0
Ward	009	1	0
Webb	011	1	0
Wharton	006	2	0
Williamson	007	2	0

State Total		222	2
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Fatality Counts were frozen on 02/14/16. Does not include corrections or updates, if any, which may subsequently be made to DFPS data.

Includes child fatalities investigated and confirmed by Child Protective Services (210), Adult Protective Services (0), Child Day Care Licensing (10), and Residential Child Care Licensing (2).

Note: Child fatalities in foster care may be the result of injuries inflicted prior to the child's entry into foster care and are not necessarily a reflection on the current caretaker.

FY2016 Confirmed Child Abuse and Neglect Related Fatalities - Case Review Data

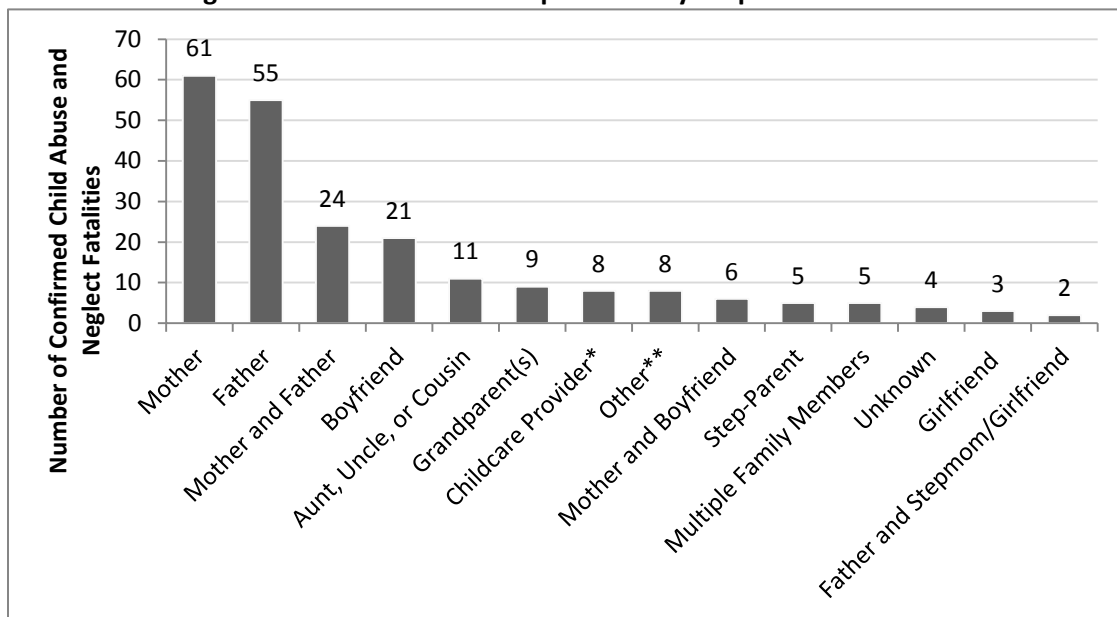
Based on the confirmed child abuse and neglect fatalities that occurred during FY2016, several key demographic areas allow for specialized targeting of prevention and intervention in child abuse and neglect cases. Data from these fatalities tells us that these parents would benefit from support, education and targeted campaigns. Communities can use this data to strategically message and target available resources for families and caregivers.

Perpetrators

- Physical abuse in fatalities most commonly involved blunt force trauma inflicted by a father or boyfriend (combined represent 60 percent).
- In all confirmed cases of abuse and neglect, parents continue to be the most common perpetrators.
- In just under half of the confirmed child abuse and neglect-related fatalities, the child or the perpetrator had no prior history with CPS.

FY2016 Perpetrator Demographic and Characteristics - Relationship and History

Figure 13. FY2016 Relationship of Primary Perpetrator to Victim



*Childcare provider includes registered and illegal providers (2 registered, 6 illegal)

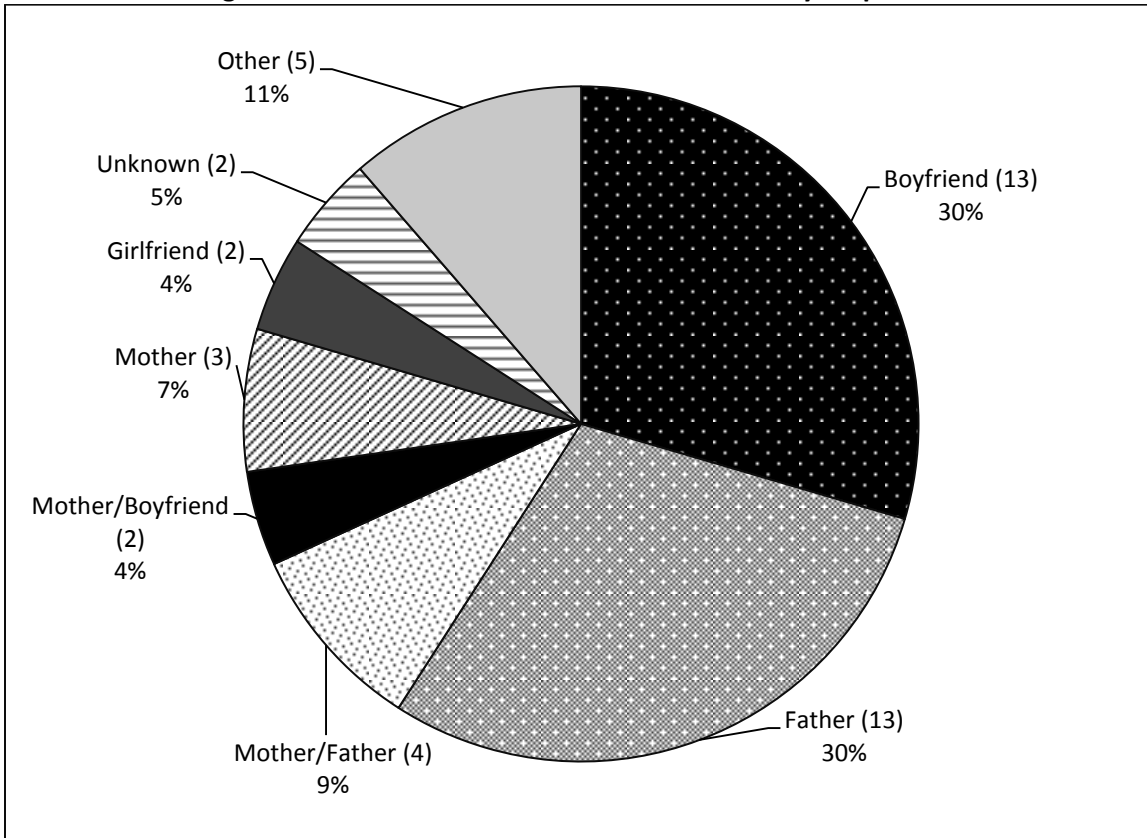
**Other includes brother-in-law (1), foster parent (2), biological father to victim's sibling (2), Childcare provider with additional person present (2), and adoptive parent (1)

Source: DFPS individual case reviews

FY2016 Primary Perpetrator, Child Age and Cause of Death Together

This analysis looks for patterns in the child's age and the type of primary perpetrator in categories for causes of death involving six children or more. Other categories (such as suicide, house fire, neglectful supervision), each involved fewer than six children. All data in this section is based on case reviews.

Figure 14. FY2016 Blunt Force Trauma Fatalities by Perpetrator



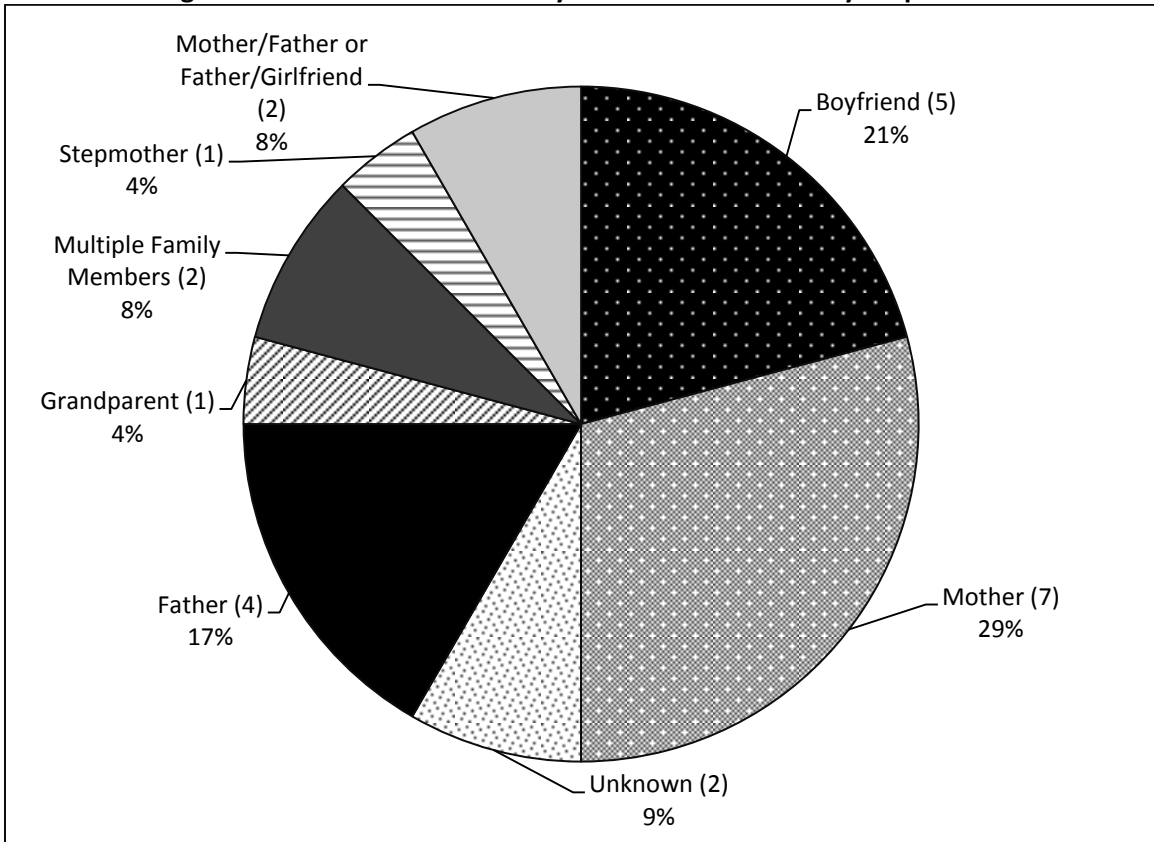
*Other includes: Uncle (1), Cousin (1), Biological Father to Victim's Sibling (2), and Aunt & Unrelated Individual (1)

Number of victims: 44 children

Age range of victims: Newborn to four-year-old child. 25 children were younger than one year old; 90.9% were age two or younger

Finding: Usually involve young children being physically abused by the father (30%) or a boyfriend (30%)

Figure 15. FY2016 Intentional Physical Abuse Fatalities by Perpetrator

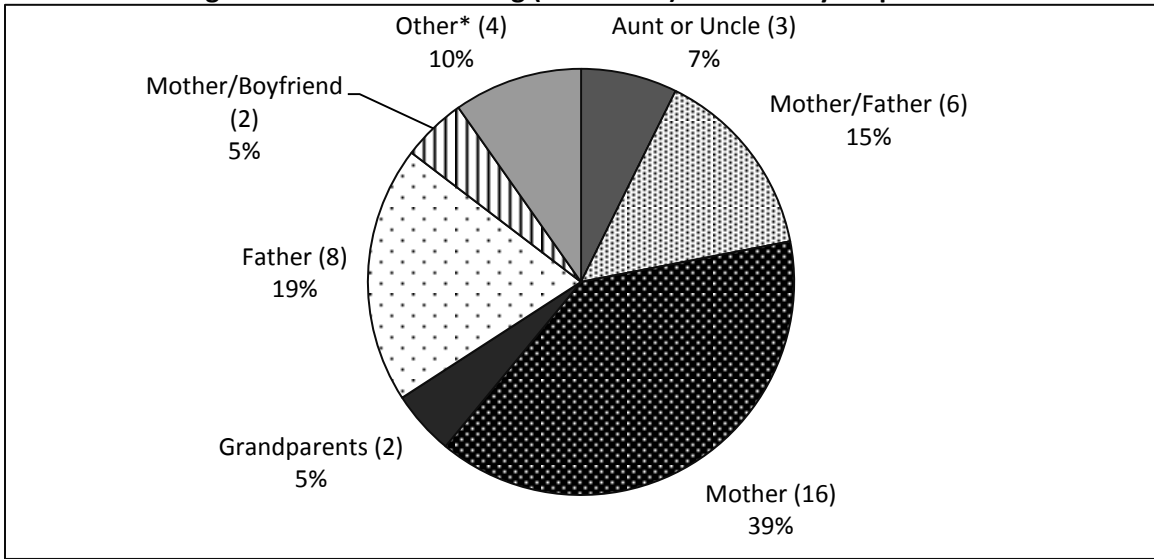


Number of victims: 24 children

Age range of victims: Newborn to 9-year-old child. 18 children were age five and younger

Finding: Usually involved young children with primary perpetrator as mother (29%), father (17%), or boyfriend (21%).

Figure 16. FY2016 Drowning (Accidental) Fatalities by Perpetrator



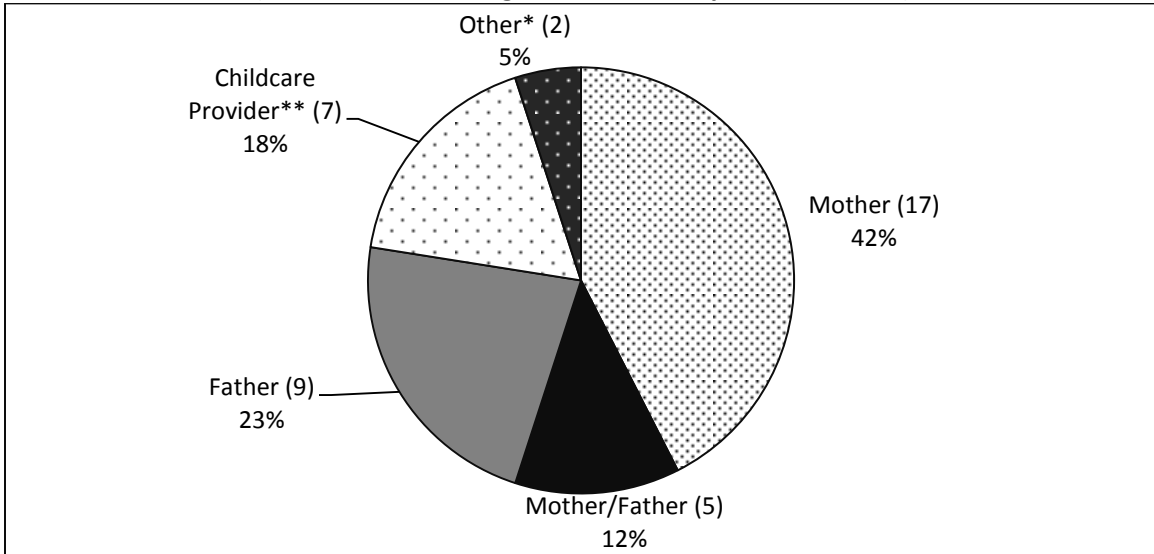
*Other includes: Boyfriend (1), Girlfriend (1), Childcare provider (1), and Cousin (1)

Number of victims: 41 children

Age range of victims: 2 months old to 7 years old. 39 children were 5 and younger (95%).

Finding: Usually involve young children with mother as primary perpetrator (39%)

Figure 17. FY2016 Unsafe Sleep Fatalities by Perpetrator (includes bed-sharing and unsafe sleep environments)



*Other includes Stepfather (1) and Foster Mother (1)

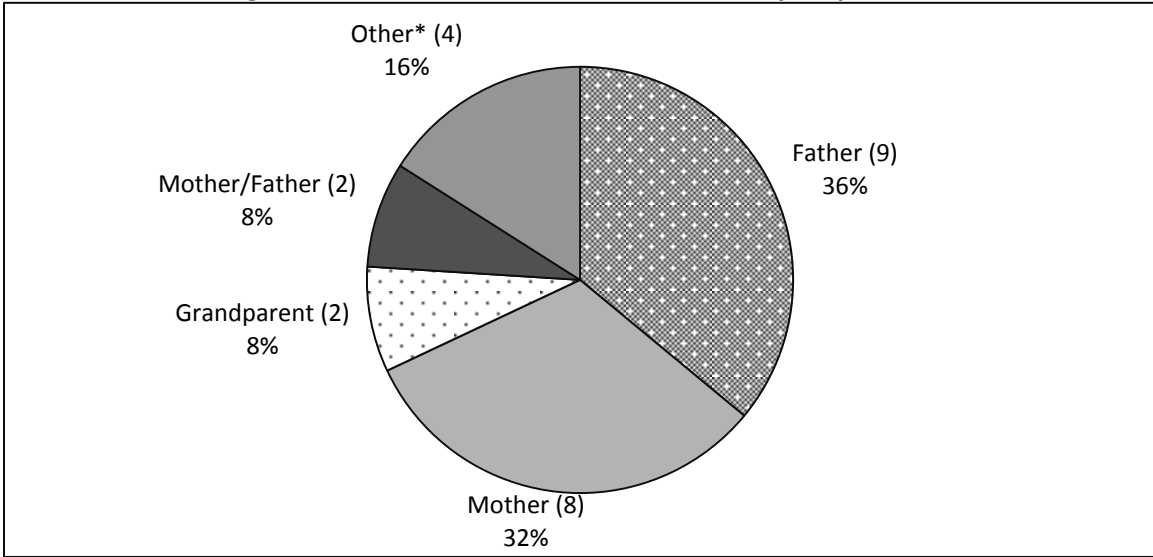
**Childcare provider includes registered (5) and illegal (2)

Number of victims: 40 children

Age range of victims: Newborn old to 10 month old

Finding: Involved infants with primary perpetrator generally the mother, father, or both mother and father. Over half of unsafe sleep deaths occurred in a bed with an adult (57.5%).

Figure 18. FY2016 Vehicle Related Fatalities by Perpetrator



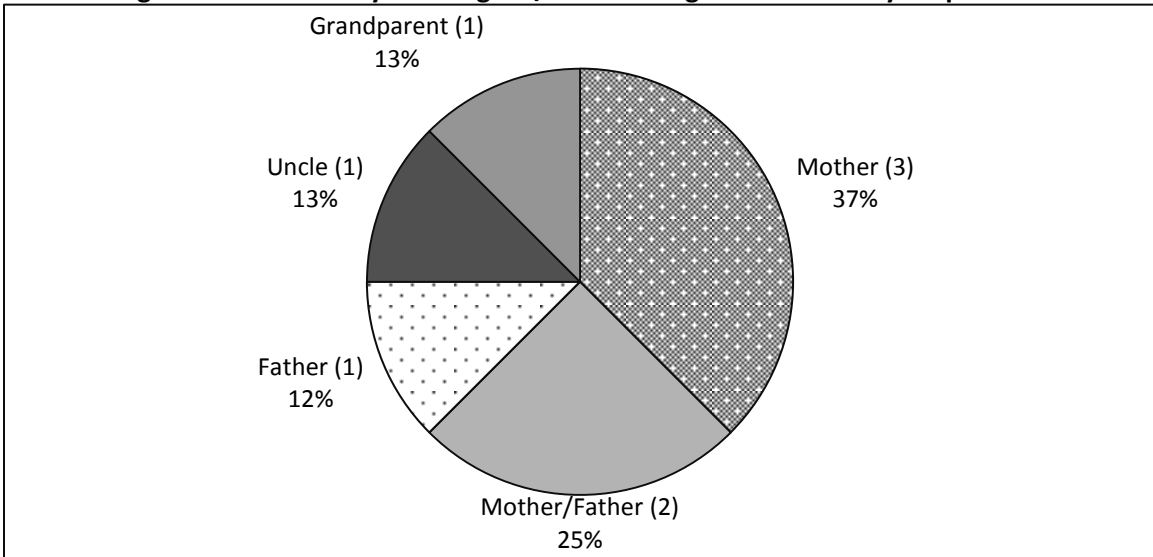
*Other includes Uncle (1), Cousin (1), Childcare provider and friend (1), and Mother and Grandparent (1)

Number of victims: 25 children

Age range of victims: 2 months old to 12 years old

Finding: Usually happens while in care of the mother (32%) or father (36%) as compared to similar percentage with father in FY2015 (37%). 76% of children were 5 years old or younger.

Figure 19. FY2016 Physical Neglect/Medical Neglect Fatalities by Perpetrator



Number of victims: 8 children

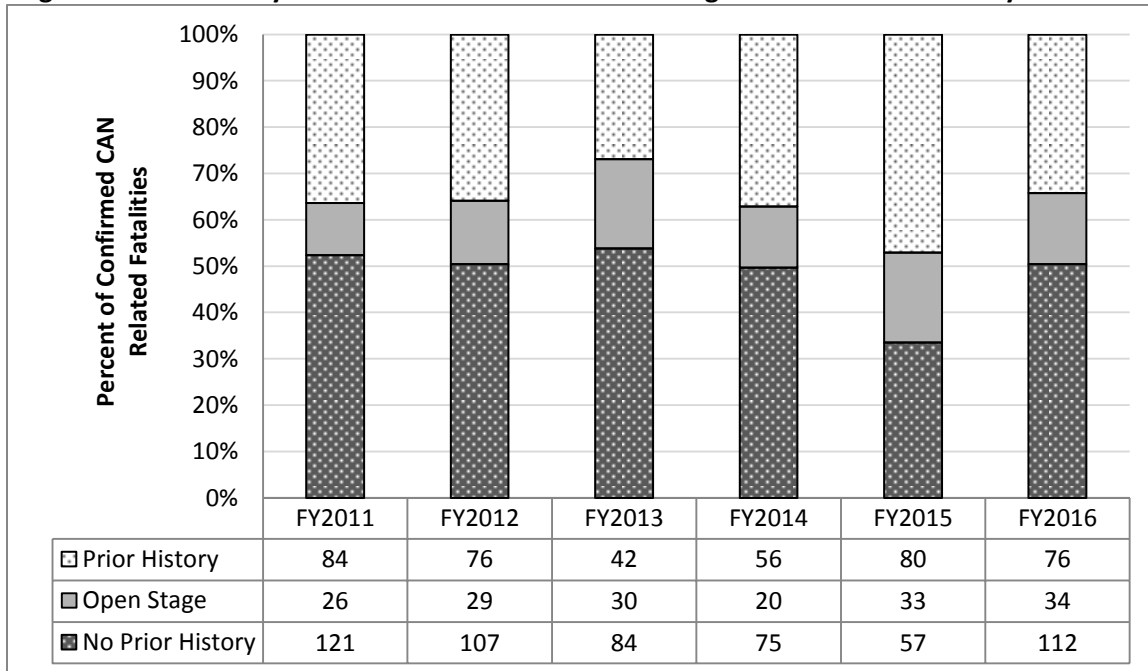
Age range of victims: 7 months old to 17 years old

Finding: Usually happens while in care of the mother or mother and father.

Prior CPS History in Child Abuse and Neglect-Related Fatalities

To better understand fatalities, it is important to identify if families had prior involvement with CPS. DFPS defines prior CPS history broadly – if the deceased child or a designated perpetrator in the fatality had been in a CPS investigation or received CPS services before the child's death. Under this definition, it counts as prior CPS history even if the last contact with CPS was several years before the death or was unrelated to the circumstances of the fatality. Even under this broad definition, most child abuse and neglect fatalities had no prior CPS history. In about 15 percent of the child abuse and neglect fatalities, CPS was involved with the family or the child at the time of the death. In almost 34 percent, CPS had been involved with the child or the perpetrator in the past.

Figure 20. CPS History for Confirmed Child Abuse and Neglect Related Fatalities by Fiscal Year

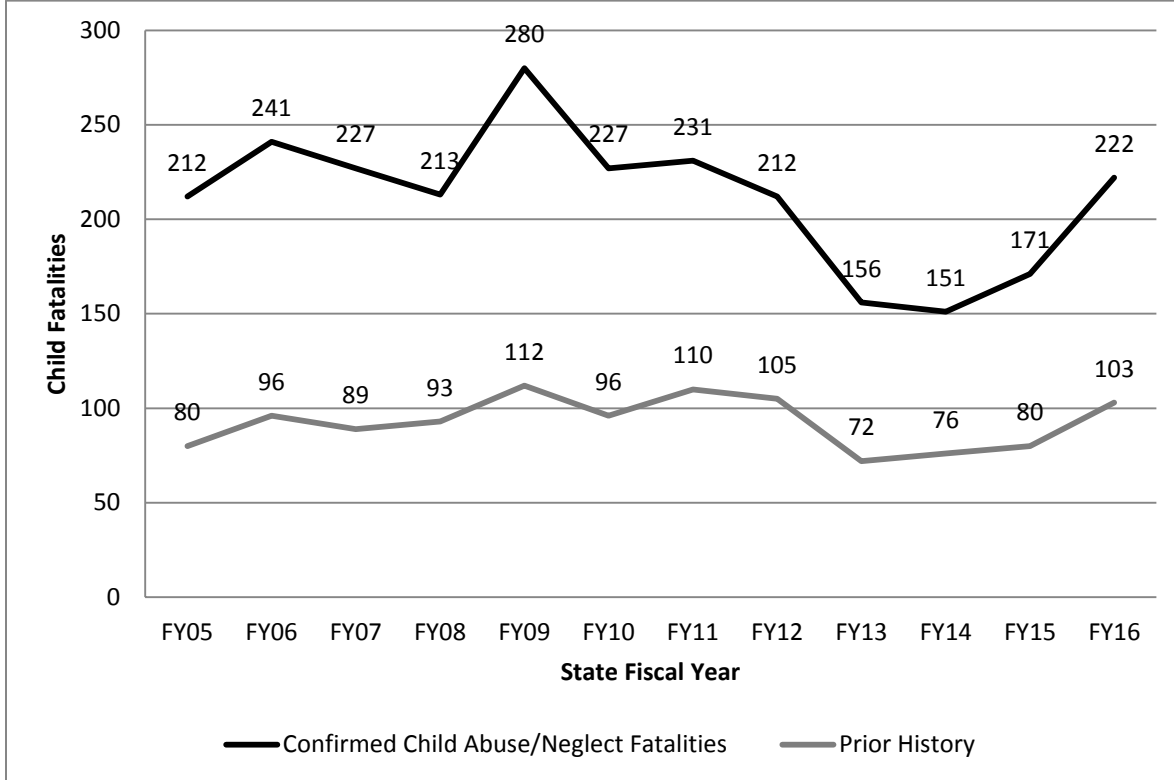


Source: DFPS Data Warehouse Report FT_06

*Some "Open Stage" confirmed child abuse and neglect related fatalities were involved in an open investigation and had no prior history.

A child fatality may occur in an open case such as Investigations, Family Based Safety Services, or Conservatorship. Most fatalities that occur in the CPS custody are not abuse or neglect-related but from terminal medical conditions that existed prior to DFPS intervention. Child abuse and neglect-related fatalities where the child died while CPS was involved with the family in FY2016 usually consisted of physical abuse fatalities such as blunt force trauma or intentional homicide (17 cases, 50 percent) followed by unintentional acts such as drowning (5 cases, almost 15 percent) and unsafe sleep (5 cases, almost 15 percent).

Figure 21. DFPS Investigated Child Fatalities and Confirmed Child Abuse/Neglect Fatalities with Prior History



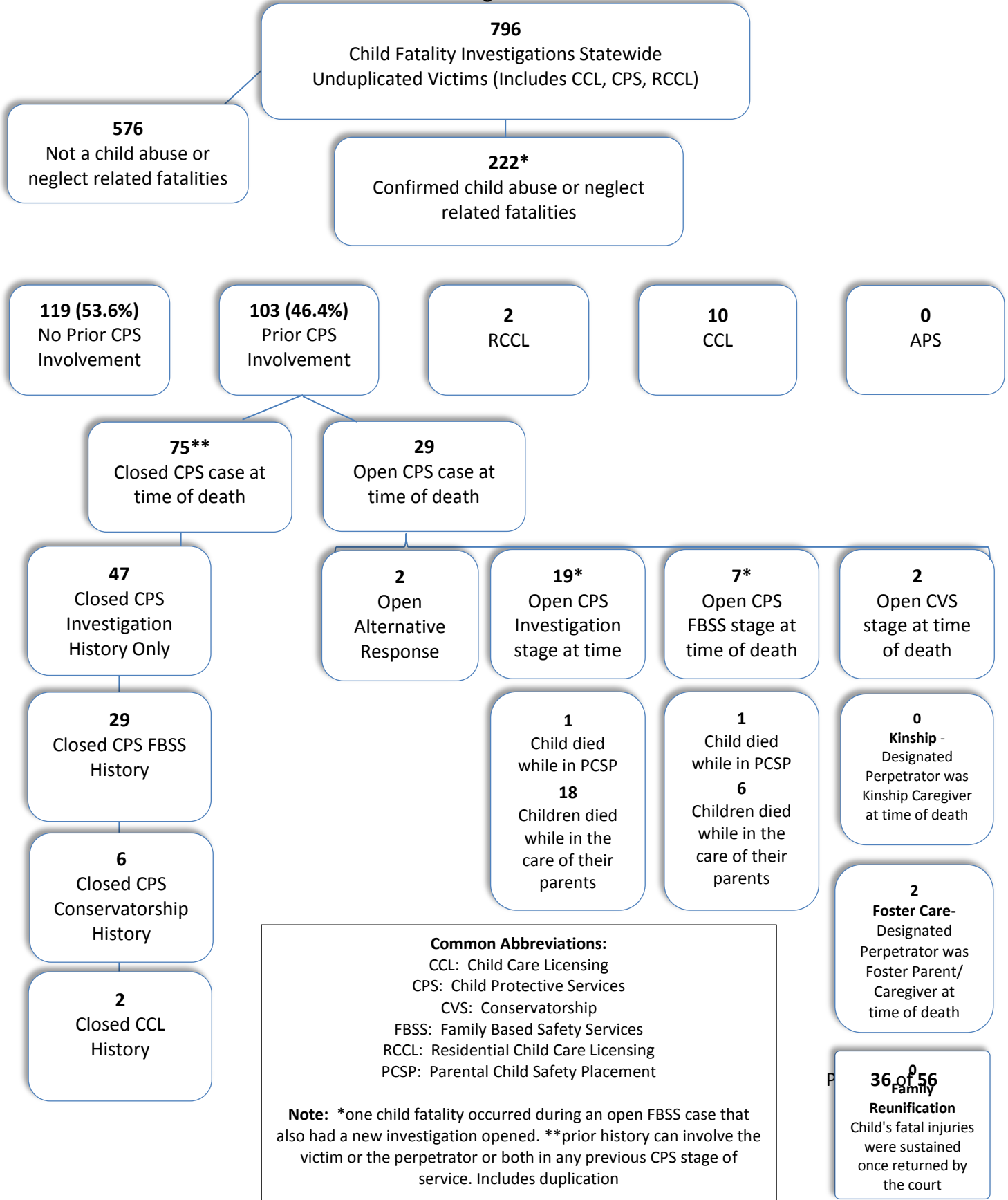
Source: DFPS Data Warehouse Report FT_06

For FY2016, based on Figure 21, the following conclusions are noted:

- 34 children's families were involved with CPS at the time of death.
 - 18 of the children were in an active investigation and a new incident of abuse or neglect occurred leading to the fatality
 - 8 of the children were in an active Family Based Safety Services stage and a new incident of abuse or neglect occurred leading to the fatality
 - Furthermore, of the 8 children in an active Family Based Safety Services stage, one was also involved in an active investigation when a new incident of abuse or neglect occurred leading to the fatality
 - 2 children were involved in an active Alternative Response stage and a new incident of abuse or neglect occurred leading to the fatality
 - 6 of the children or their family was involved in an active conservatorship stage at the time of the fatality
 - 2 of the children were in foster care and a new incident of neglectful supervision occurred leading to the fatality
 - 4 of the children were removed and placed into CPS custody after suffering fatal injuries while in the care of their parent(s) or caregiver and died while in care
 - There were no fatalities in kinship care during FY2016.

FY2016 Prior CPS History in Child Abuse and Neglect-Related Fatalities

Figure 22. FY2016 Department of Family and Protective Services (DFPS) Data on Child Abuse and Neglect Related Fatalities Statewide



**FY2016 Department of Family and Protective Services (DFPS)
Data on Child Abuse and Neglect Related Fatalities Statewide**

1. Child Fatality Investigations Statewide Unduplicated Victims (Includes CCL, CPS, and RCCL) - 796
 - a. Not child abuse or neglect related fatalities - 576
 - b. Confirmed child abuse or neglect related fatalities - 222*
 - i. RCCL Fatalities - 2
 - ii. CCL Fatalities - 10
 - iii. APS Fatalities - 0
 - iv. No prior CPS involvement - 119 (53.6%)
 - v. Prior CPS involvement - 103 (46.4%)
 1. Closed CPS case at time of death - 75**
 - a. Closed CPS Investigation History Only - 47
 - b. Closed CPS FBSS History - 29
 - c. Closed CPS Conservatorship History - 6
 - d. Closed CCL History - 2
 2. Open CPS case at time of death - 29
 - a. Open Alternative Response - 2
 - b. Open CPS Investigation stage at time - 19*
 - i. Child died while in PCSP - 1
 - ii. Children died while in the care of their parents - 18
 - c. Open CPS FBSS stage at time of death - 7*
 - i. Child died while in PCSP - 1
 - ii. Children died while in the care of their parents - 6
 - d. Open CVS stage at time of death - 2
 - i. Kinship - Designated Perpetrator was Kinship Caregiver at time of death - 0
 - ii. Foster Care - Designated Perpetrator was Foster Parent/Caregiver at time of death - 2
 - iii. Family Reunification - Child's fatal injuries were sustained once returned by the court

Common Abbreviations:

CCL: Child Care Licensing

CPS: Child Protective Services

CVS: Conservatorship

FBSS: Family Based Safety Services

RCCL: Residential Child Care Licensing

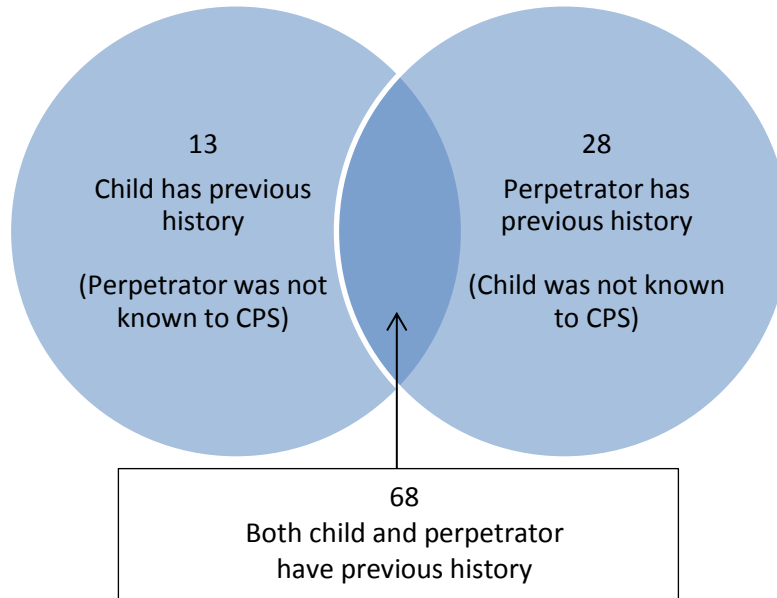
PCSP: Parental Child Safety Placement

Note:

*one child fatality occurred during an open FBSS case that also had a new investigation opened.

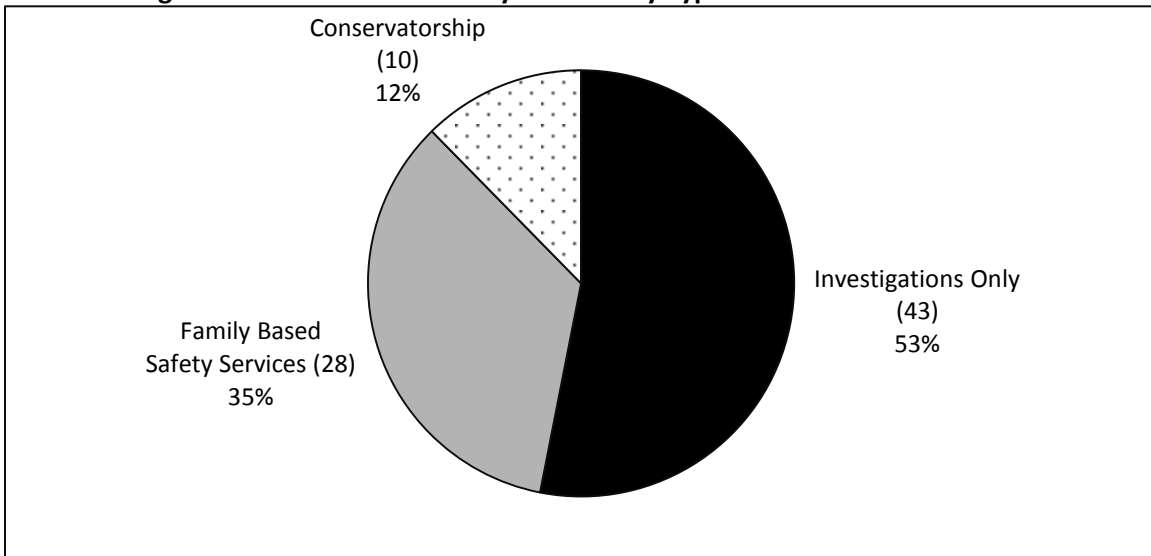
**prior history can involve the victim or the perpetrator or both in any previous CPS stage of service. Includes duplication

Figure 23. FY2016 Prior History by Child/Perpetrator with of Previous Involvement



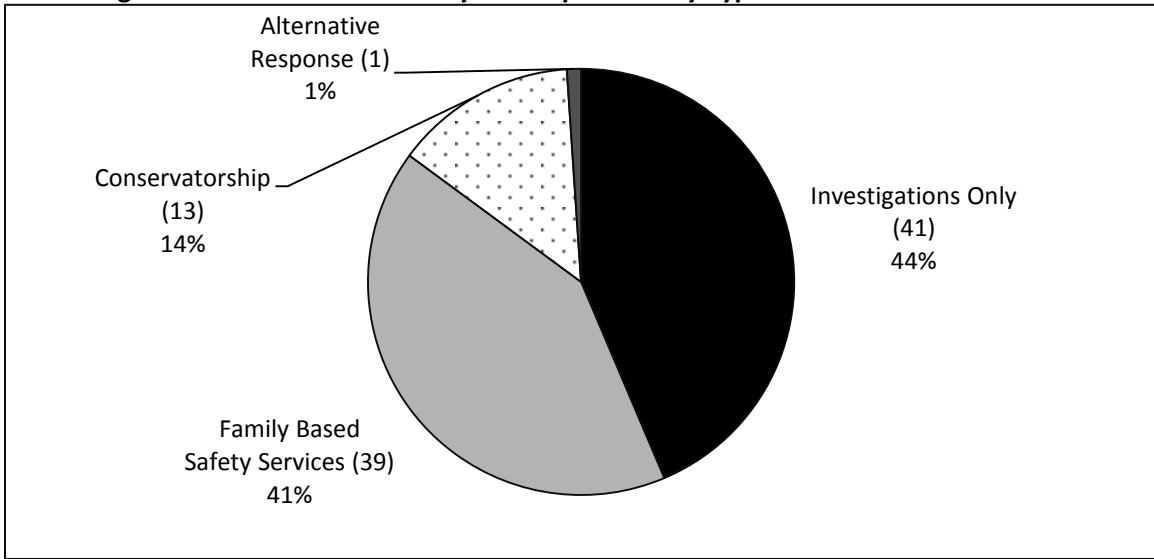
Source: DFPS individual case reviews – includes history that may be purged from IMPACT but was referenced in case narrative.

Figure 24. FY2016 Prior History for Child by Type of Previous Involvement



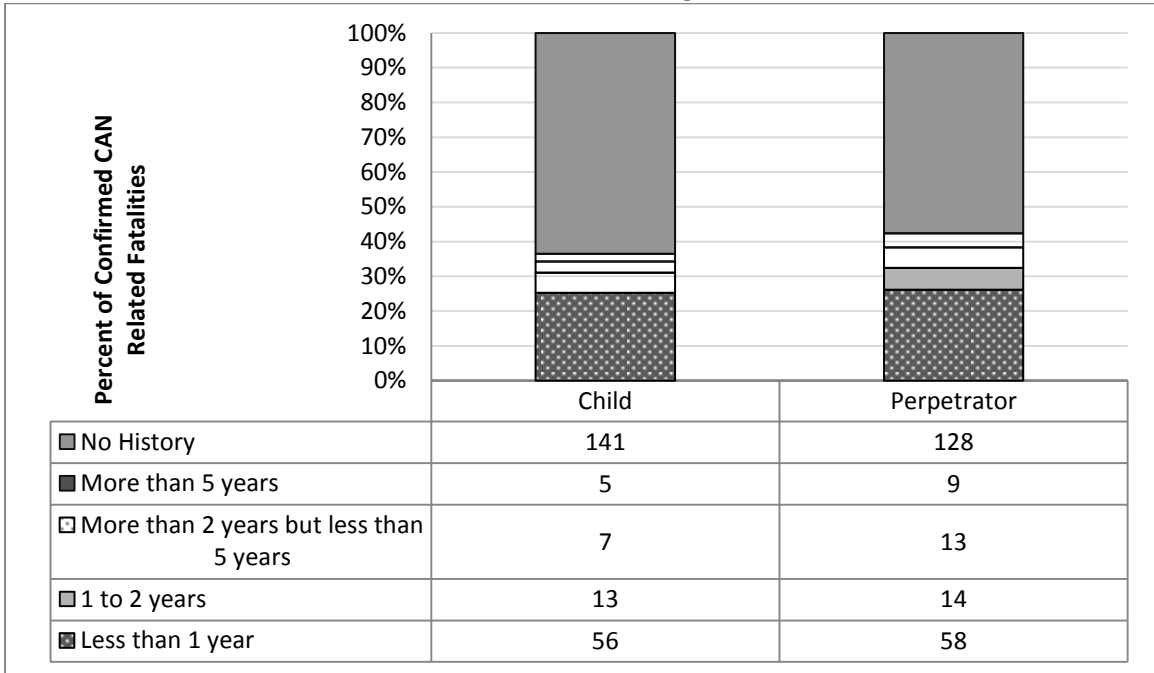
Source: DFPS individual case reviews

Figure 25. FY2016 Prior History for Perpetrator by Type of Previous Involvement



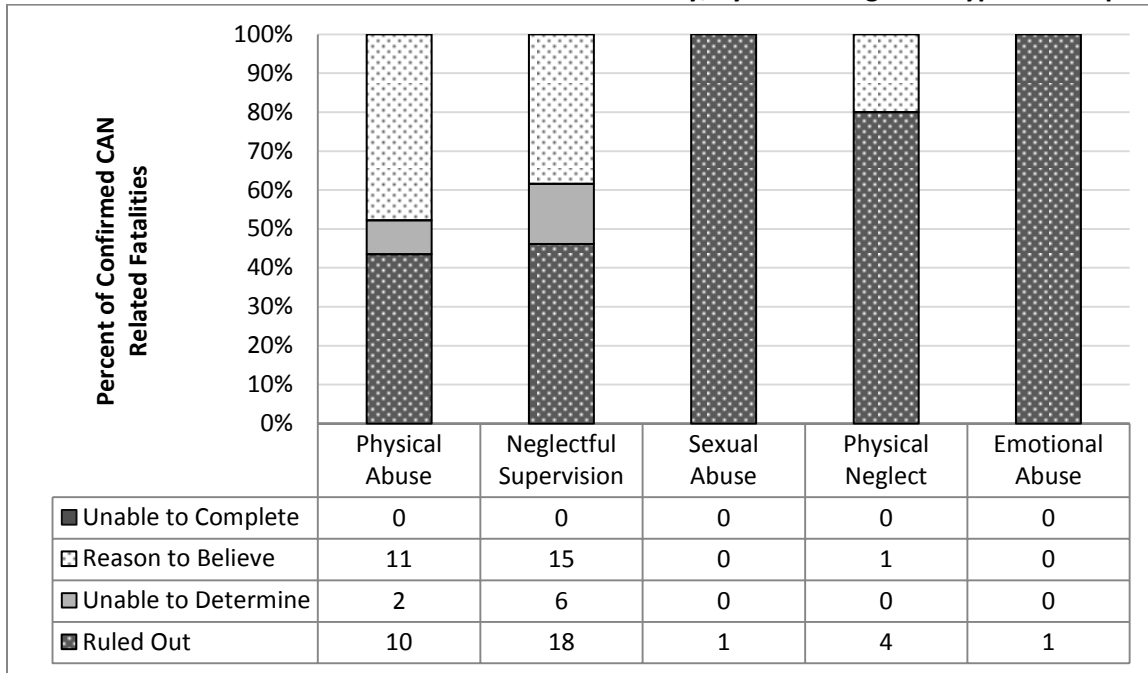
Source: DFPS individual case reviews

Figure 26. FY2016 CPS History for Confirmed Child Abuse and Neglect Related Fatalities by Length of Time since Last Active Stage Closed



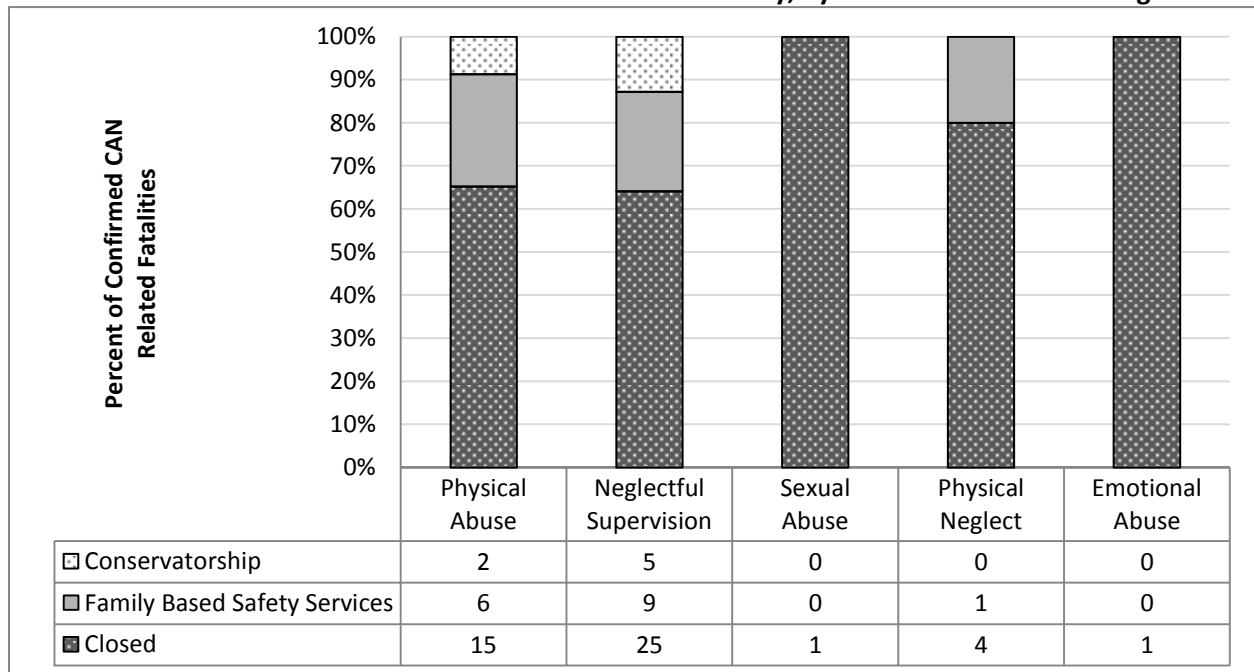
Source: DFPS individual case reviews

Figure 27. FY2016 CPS History for Confirmed Child Abuse and Neglect Related Fatalities – CPS Involvement with the Child in the Two Years Prior to Fatality, by Prior Allegation Type and Disposition



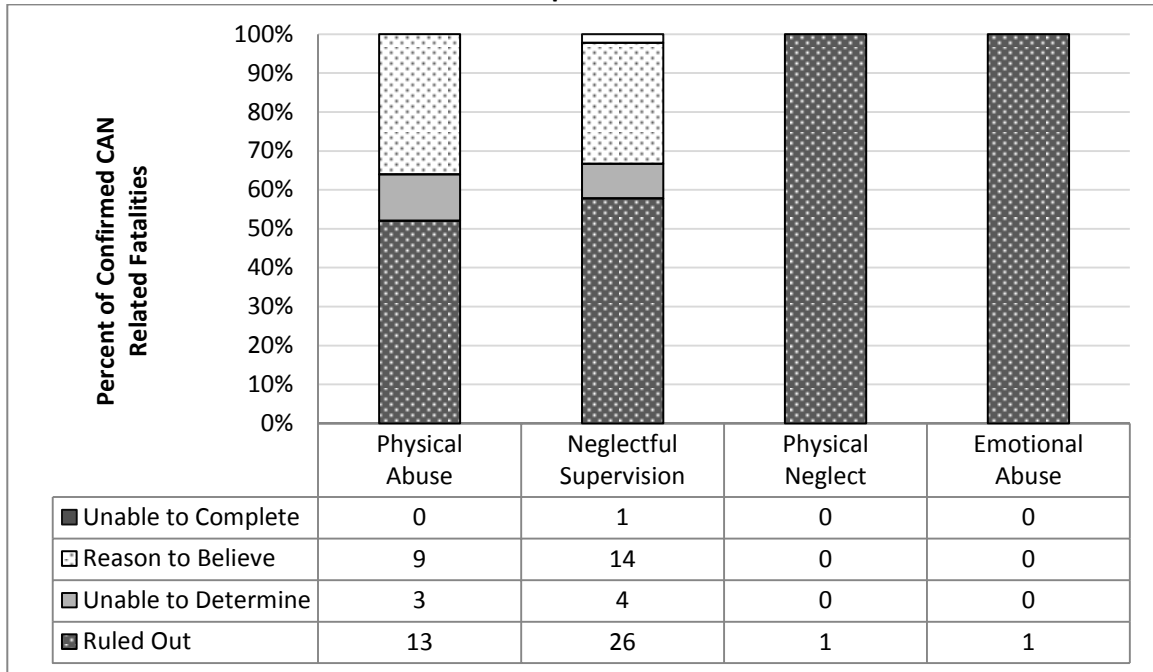
Source: DFPS individual case reviews

Figure 28. FY2016 CPS History for Confirmed Child Abuse and Neglect Related Fatalities – CPS Involvement with the Child in the Two Years Prior to Fatality, by Outcome of Prior Investigation



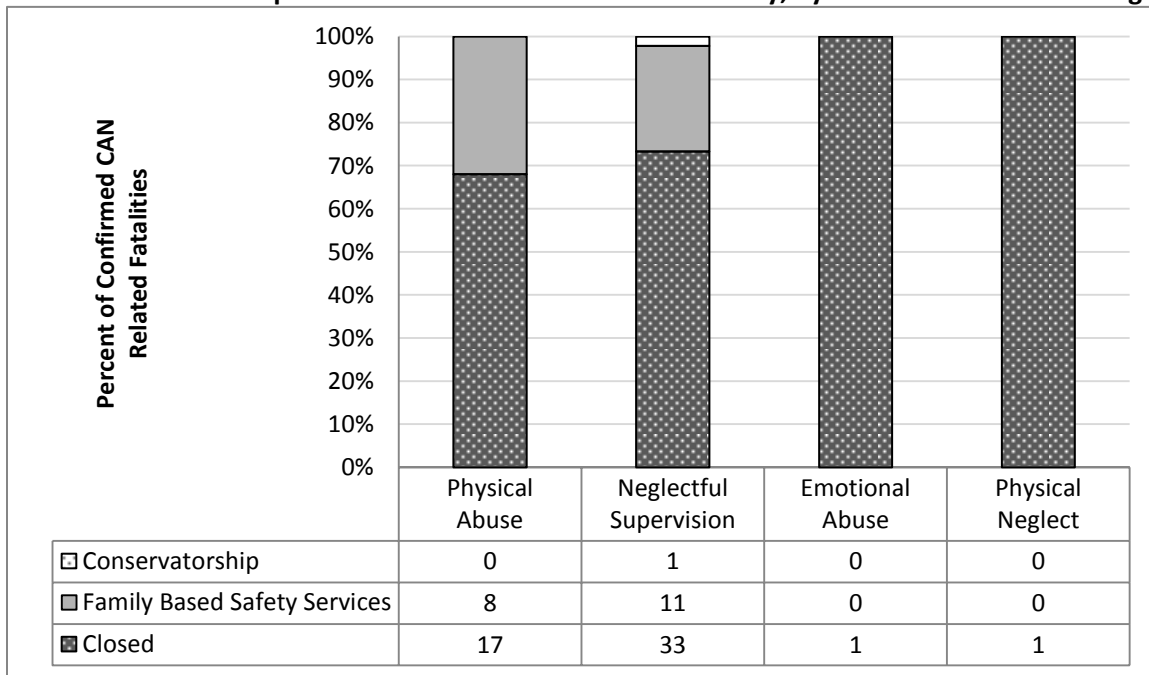
Source: DFPS individual case reviews

Figure 29. FY2016 CPS History for Confirmed Child Abuse and Neglect Related Fatalities – CPS Involvement with the Perpetrator in the Two Years Prior to Fatality, by Prior Allegation Type and Disposition



Source: DFPS individual case reviews

Figure 30. FY2016 CPS History for Confirmed Child Abuse and Neglect Related Fatalities – CPS Involvement with the Perpetrator in the Two Years Prior to Fatality, by Outcome of Prior Investigation



Source: DFPS individual case reviews

During the case review of the confirmed child fatalities due to abuse and neglect, case history for two years prior to the fatality were reviewed. The prior allegation type was noted, regardless of overall disposition or outcome of the investigation involving the child or perpetrator.

With neglectful supervision as the cause for about 62 percent of all confirmed child abuse and neglect fatalities in FY2016, this pattern is also repeated in the subset of confirmed fatalities where the child or perpetrator had previous history with DFPS within the prior two years to the fatality.

- When the child was previously known to DFPS in the two years prior to fatality, the child fatality was most likely to have been caused by neglectful supervision, at 59 percent in comparison to about 41 percent for physical abuse.
- When the perpetrator was previously known to DFPS in the two years prior to fatality, the child fatality was most likely to have been caused by neglectful supervision, at 65 percent in comparison to about 35 percent for physical abuse.
- When the child was previously known to DFPS in the two years prior to fatality because of prior physical abuse allegation, over half (52 percent) was likely to have been involved in a new incident of physical abuse which caused the fatality.
- When the perpetrator was previously known to DFPS in the two years prior to fatality because of prior physical abuse allegation, 36 percent was likely to have been involved in a new incident of physical abuse which caused the fatality.
- Most of the children and perpetrators who had prior CPS involvement in the two years prior to the fatality whose death was related to drowning had a prior neglectful supervision allegation.
- All of the children and most of the perpetrators who had prior CPS involvement in the two years prior to the fatality whose death was due to unsafe sleep related concern had a prior neglectful supervision allegation.

Table 6. FY2016 Confirmed Child Abuse and Neglect Related Fatalities – CPS Involvement with the Child in the Two Years Prior to Fatality, by Prior Allegation Type and Cause of Fatality

	Drowning Related	Unsafe Sleep Related	Vehicle Related	Physical Abuse	Other	Total
Prior Physical Abuse Allegation	2	0	5	12	4	23
Prior Neglectful Supervision Allegation	11	8	3	14	3	39
Prior Sexual Abuse Allegation	0	0	0	0	1	1
Prior Physical Neglect Allegation	0	0	2	2	1	5
Prior Emotional Abuse Allegation	0	0	0	0	1	1
Total	13	8	10	28	10	69

Source: DFPS individual case reviews

Table 7. FY2016 Confirmed Child Abuse and Neglect Related Fatalities – CPS Involvement with the Perpetrator in the Two Years Prior to Fatality, by Prior Allegation Type and Cause of Fatality

	Drowning Related	Unsafe Sleep Related	Vehicle Related	Physical Abuse	Other	Total
Prior Physical Abuse Allegation	1	2	6	9	7	25
Prior Neglectful Supervision Allegation	11	12	3	16	3	45
Prior Physical Neglect Allegation	0	0	1	0	0	1
Prior Emotional Abuse Allegation	0	0	0	0	1	1
Total	12	14	10	25	11	72

Source: DFPS individual case reviews

Child Fatalities Not Caused by Abuse and Neglect but Abuse or Neglect Confirmed Overall

The Federal Child Abuse Prevention and Treatment Act (CAPTA) and Texas Family Code (Tex. Fam. Code §261.203 and Tex. Fam. Code §261.004) require that specific information about fatalities *caused by or the result of* abuse or neglect be reported. The Texas Family Code considers all other information to be confidential. (Tex. Fam. Code §261.201) As a result, we cannot currently report case specific details on child fatalities where abuse or neglect was not the cause of the fatality, but can report aggregate information. Analyzing child fatalities in which abuse or neglect occurred but did not cause the fatality can help target specific prevention and intervention services both in the community and by DFPS contractors. It is important to remember that dispositions in child fatality investigations are reviewed by several levels of management and rely heavily on medical personnel and law enforcement.

Further analysis and individual case readings in these types of investigations is a useful tool to inform strategies to prevent child fatalities and ensure consistency in investigations in which a child fatality has occurred. These cases continue to have similar demographics in FY2016 as confirmed child fatalities caused by abuse and neglect in previous years: the victim is often under a year old, male, and often there is a component of neglectful supervision. One continued difference is that victims in this category are often three months of age or younger at the time of their death. Many situations involve premature delivery of a newborn child (unrelated to suspected abuse or neglect) and there are other concerns in the home that rise to the level of confirmed maltreatment.

General Findings

- In FY2016, there were 162 child fatalities where the death was not related to abuse or neglect, but the investigation found abuse or neglect had occurred in the home.
- 104 child fatalities where the death was not related to abuse or neglect had some form of prior history (64 percent).
- Most child fatalities that were not found to be abuse or neglect related are due to health related issues, followed by deaths determined by the medical examiner as unable to determine.

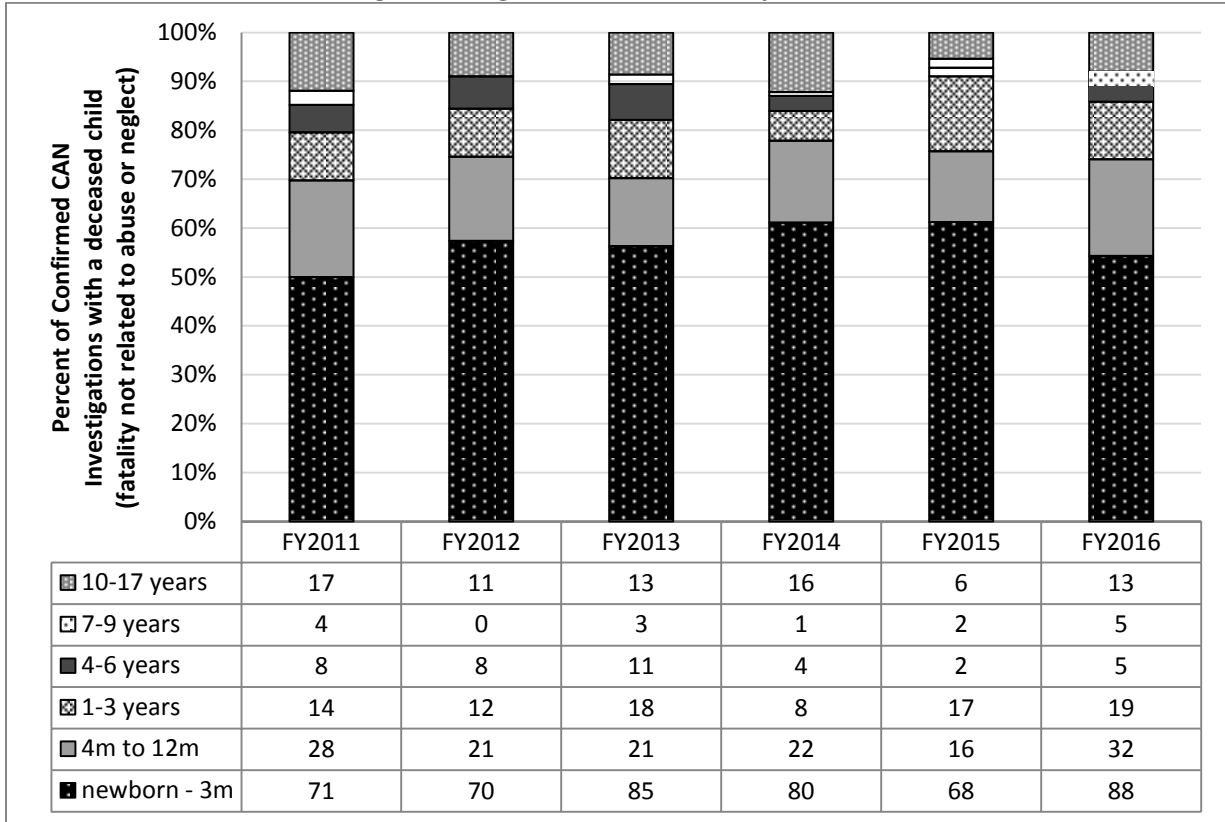
Victim Children

- 16 of the 162 children were previous alleged victims but allegations were not confirmed in prior cases.
- 19 of the 162 children were previously confirmed victims in prior cases.
- 15 of the 162 children were involved in Family Based Safety Services previously and 7 had been involved in DFPS conservatorship.

Perpetrators

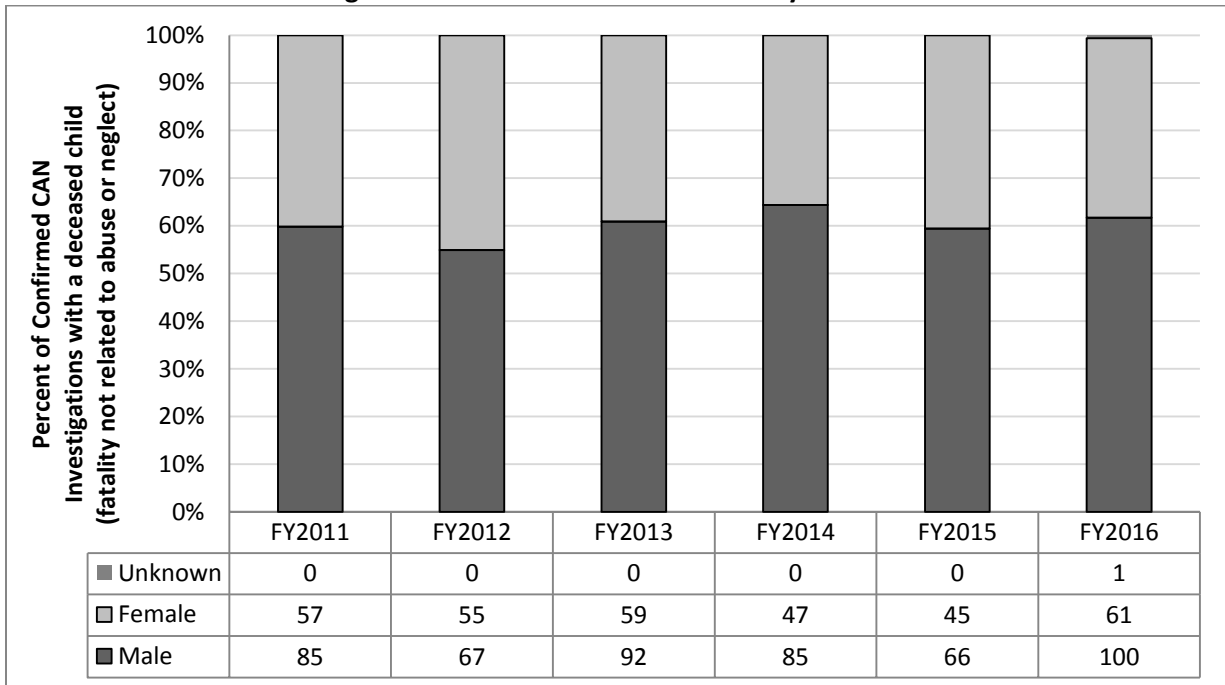
- 33 of the confirmed perpetrators were previously alleged perpetrators but allegations were not confirmed in prior cases.
- 54 of the confirmed perpetrators were previously confirmed perpetrators in prior cases.
 - The cause of death in 54 of the confirmed cases were: natural, health-related, undetermined, or vehicle accident

Figure 31. Age of Child at Death by Fiscal Year



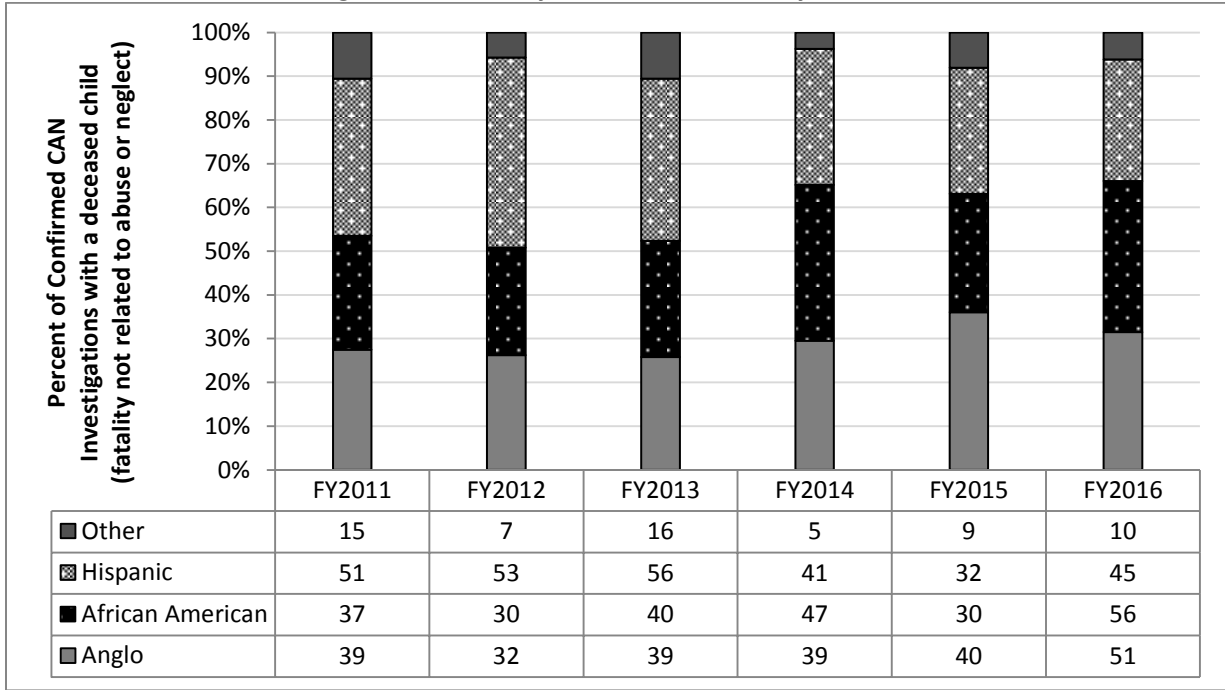
Source: DFPS DRIT Request

Figure 32. Gender of Deceased Child by Fiscal Year



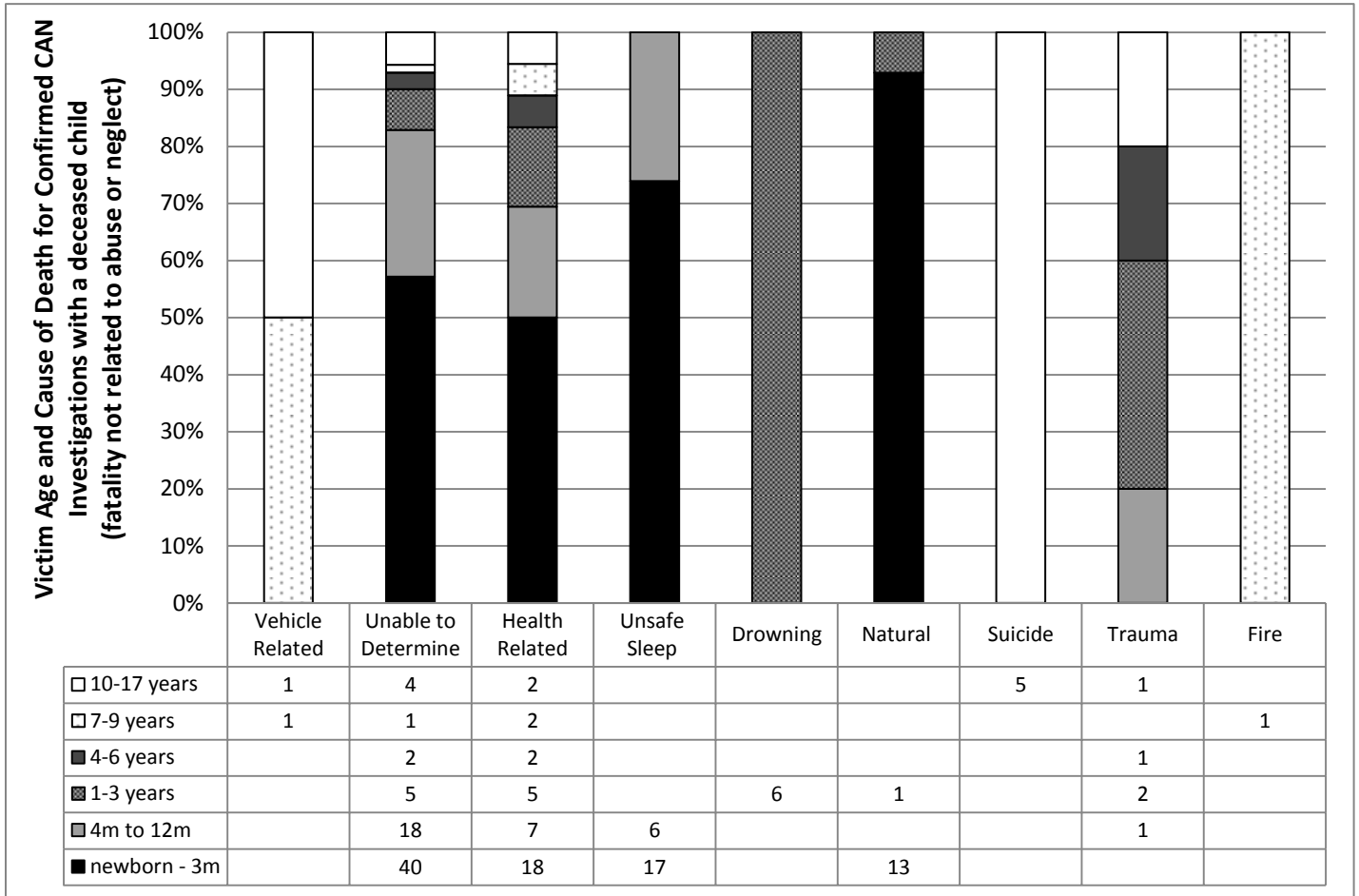
Source: DFPS DRIT Request

Figure 33. Ethnicity of Deceased Child by Fiscal Year



Source: DFPS DRIT Request

**Figure 34. FY2016 - Investigated Child Fatalities that were not Abuse and Neglect Related Fatality but Maltreatment Confirmed in Investigation (RTB with Severity Type Other than Fatal)
Cause of Fatality and Age of Child**



Child Fatalities in Texas within the National Context

Varying definitions of abuse and neglect among states: The Children's Bureau of the U.S. Department of Health and Human Services publishes *Child Maltreatment*^x, an annual report comprising data from the National Child Abuse and Neglect Data System (NCANDS).^{xi} While this data allows for some comparison between the states that report, there are several areas where states differ in reporting such as inconsistent definitions of abuse/neglect, variation in the definition of previous history, and states limiting reportable child fatalities to only those children already known to or actively involved in the child welfare system.^{xii}

Texas's definition of abuse and neglect is broad: Texas addresses these issues by having very broad abuse and neglect definitions and mandatory reporting so that any child fatality alleged to involve abuse or neglect, either while the child was alive or as part of the fatality itself, is investigated and reported to NCANDS if the death is a confirmed child abuse or neglect related fatality. Texas is able to do this through:

- requiring any person who believes that a child has been or may be abused or neglected or has died of abuse or neglect to report his or her concerns, with a heightened reporting requirement for professionals;^{xiii}
- investigating any report of child abuse or neglect allegedly committed by a person responsible for a child's care, custody, or welfare;^{xiv}
- including in the definition of child abuse and neglect the use of a controlled substance^{xv} and defining medical neglect as the failure to *seek, obtain, or follow through* with medical care for the child;^{xvi} and
- defining prior history very broadly.

Defining prior history: While other states limit prior history to those cases with previous investigations, direct service delivery, or conservatorship of the child within a certain time, Texas does not limit either the time or type of involvement when reporting history. Texas defines prior history as, at the time of the child fatality, either the deceased child or a designated perpetrator in the fatality had been in a CPS investigation or received CPS services before the child's death. According to this definition, it counts as prior CPS history even if the last contact with CPS was several years before the death the perpetrator was involved with a different family, the deceased child was not yet born, or if the history was completely unrelated to the circumstances of the fatality.

Per capita rate: Given the broad definitions in Texas, the Texas per capita rate for child abuse and neglect fatalities (rate per 100,000 children in the child population), has been higher than the national average. For federal fiscal year 2015 (the most recent year reported for all states), the Texas rate was 2.34 confirmed child abuse and neglect related fatalities per 100,000 compared to a national average of 2.25 confirmed child abuse and neglect related fatalities per 100,000. The higher rate is likely due in part to under-reporting in other states. For example, studies in Nevada and Colorado have estimated that as many as 50 percent to 60 percent of child deaths resulting from abuse or neglect are not recorded as such.^{xvii} Some states do not even report at all; for example, in the annual federal *Child Maltreatment 2015* report, Maine, Massachusetts, and North Carolina did not report on child fatalities.

Prevention Programs

DFPS Prevention and Early Intervention Division (PEI) assists communities in identifying, developing, and delivering high quality prevention and early intervention programs designed to address risk factors and build protective factors within families in order to prevent or reduce juvenile delinquency and child maltreatment. Prevention services are provided through contracts with non-profit organizations and local governments located throughout Texas. With more than ten programs, two initiatives, multiple third-party program evaluations, and contractors serving all counties in Texas, PEI programs reached more than 62,000 families in FY2016.

The current PEI-contracted programs include services for children, youth, and families.

Childhood Programs (Primarily Serving Children 0-5)

- **Healthy Outcomes through Prevention and Early Support (HOPES)** promotes community collaboration through parent education, home visiting services, and other support services for families with children 5 years old and younger who are considered at risk for abuse and neglect. Counties were selected after identifying those at greatest risk for child maltreatment, focusing on risks most strongly tied to child abuse and neglect, such as domestic violence, substance abuse, teen pregnancy, child poverty, and child abuse fatalities.
- **Texas Home Visiting (THV)** supports the development and implementation of home visiting programs in at-risk communities across Texas and contributes to the development of a comprehensive early childhood system promoting maternal, infant, and early childhood health, safety, and development, as well as strong parent-child relationships in these communities.
- **Safe Babies Evaluation** is an initiative and evaluation required by Budget Rider 39 from the 84th Legislature. The purpose of the project is to provide and evaluate hospital or clinic-based interventions that are designed to prevent maltreatment, especially abusive head trauma, in the first year after birth. Over 2000 families will be provided prevention services and the evaluation will estimate the impact of abusive head trauma prevention efforts across the state.

Youth Programs

- **Services to At-Risk Youth (STAR)** provides family crisis intervention counseling, short-term emergency respite care, and individual and family counseling. This program is available in all counties in Texas.
- **Community Youth Development (CYD)** uses various approaches to prevent juvenile delinquency, including mentoring, youth employment programs, and recreational activities.
- **Statewide Youth Services Network (SYSN)** provides community and evidence-based juvenile delinquency prevention programs.
- **Texas Families Together and Safe (TFTS)** provides evidence-based, community-based programs designed to alleviate stress and promote parental competencies and behaviors that increase the ability of families to become self-sufficient and successfully nurture their children.

Family Programs

- **Community-Based Child Abuse Prevention (CBCAP).** CBCAP programs seek to increase community awareness of existing prevention services, strengthen community and parental involvement in child abuse prevention efforts, and encourage families to engage in services that are already available. CBCAP programs in FY2016 and FY2017 include:
 - Fatherhood Effects;
 - Basic parent education;
 - Respite care;

- Home visiting, Education, and Leadership (HEAL);
- Public awareness campaigns such as Safe Sleep and other special initiatives.
- **Community Based Family Services (CBFS)** serves families, who have been investigated by CPS but whose allegations are low priority or unsubstantiated, through community and evidence-based services.
- **Helping through Intervention and Prevention (HIP)** provides targeted families with an extensive family assessment, home visiting that includes parent education, and basic needs support. Families with a new child and a prior history of a confirmed child maltreatment fatality or termination of parental rights are eligible. Former foster youth and current foster youth who are expecting and/or are new parents may also access HIP services.
- **Military & Veterans Family Program (Military Families)** was established by HB 19 from the 84th Legislature to develop and implement a preventive services initiative targeted to serve military families and veterans. This program is currently in El Paso, San Antonio, and the Killeen/Belton area. The Military Families program is intended to address child abuse and neglect by providing prevention services based on the needs identified in a Community Needs Assessment and through collaboration with the local Family Advocacy Program office located on the targeted military installation. The program seeks to increase protective factors of families served, thereby reducing the likelihood of a caregiver abusing a child and strengthening the resiliency of the family and community to prevent future maltreatment.
- **Texas Youth and Runaway Hotlines (TY&R)** is a 24-hour toll-free hotline offering crisis intervention, telephone counseling, and referrals to troubled youth and families. The hotline also includes text messaging and online chat to help support youth and families in need.

Prevention and Early Intervention - Public Awareness Campaigns

DFPS has several public awareness campaigns and services through Prevention and Early Intervention. Through these campaigns and resources, DFPS is able to provide information to the general population – not just those people who have been involved with the CPS system. These campaigns target specific issues that lead to child abuse and neglect, including fatalities. Campaigns include:

- Help and Hope on how to connect with community-based resources.^{xviii}
- Room to Breathe on safe sleep practices for infants.^{xix}
- Watch Kids Around Water about drowning prevention.^{xx}
- Look Before You Lock on preventing deaths in hot cars.^{xxi}
- Don't be in the Dark on selecting regulated child care.^{xxii}

PEI also houses the Office of Child Safety which independently analyzes individual child abuse and neglect fatalities, near fatalities and serious injuries as well as the risk factors and systemic issues involved. This involves reviewing state and national trends regarding child fatalities, near fatalities, and serious injuries in DFPS cases and in the general population as well as strategies that can be deployed by DFPS programs and by other state agencies and local communities. With the overarching goal of supporting implementation of prevention and intervention strategies to address and reduce fatal and serious child maltreatment, the Office of Child Safety is specifically tasked with:

- Producing consistent, transparent, and timely review of child fatalities and serious injuries by independent experts outside any specific program;
- Assessing root causes of child fatalities to provide guidance on the most effective prevention changes as well as improvements in child welfare practices;

- Operating with the understanding that many systems impact outcomes for children and that prevention and intervention efforts will involve many sectors and non-traditional partners;
- Working closely with the Department of State Health Services (DSHS) and others to share data and information; and
- Developing strategic recommendations to bring together local agencies, private sector, non-profits, and government programs to reduce child abuse and neglect fatalities.

As part of this effort, DFPS and DSHS released the joint report "Strategic Plan to Reduce Child Abuse and Neglect Fatalities" in March 2015. This report identified certain risk factors and commonalities between confirmed child abuse and neglect fatalities including individual and community risk factors for child abuse and neglect. Almost half of the confirmed child abuse and neglect fatalities have no previous involvement with DFPS, highlighting the importance of population-based strategies to reduce these deaths. By utilizing a public health approach to understand, analyze, and build a comprehensive approach to target child abuse and neglect fatalities, DFPS and DSHS can leverage resources, programs, and community collaborations to target specific issues and geographical areas based on their individual needs. The "Strategic Plan" provided recommendations to address child fatalities from a public health perspective in four broad areas such as fatalities surrounding vehicle safety (hyperthermia and pedestrian fatalities), safe sleep practices, and intimate partner violence.

This work will be expanded in FY2017 to analyze child maltreatment, including fatalities, and build a public health approach between both agencies that addresses child maltreatment risk and protective factors.

The Office of Child Safety also hosts training sessions across the state. Topics presented at these training sessions are focused on issues surrounding child safety and addressing critical casework across various programs and stages of services. In FY2016, the Office of Child Safety held Safety Summits across Texas. Focused on the role that each direct delivery staff and manager serve in addressing child safety, the Safety Summits brought together staff across DFPS including Child Protective Services, Contracting, and Residential Child Care Licensing. Topics were tailored to trends in each region and included assessing and using interventions to address child safety, collaborating across programs, working with subject matter experts in the community such as domestic violence shelters, law enforcement, and child abuse pediatricians.

Additionally, in October 2016, the Office of Child Safety utilized funding through the Children's Justice Act grant to provide regional-based training for CPS investigation staff to support quality investigations and interventions when physical abuse and sexual abuse is alleged. By hosting regional trainings, community partners such as Child Advocacy Centers, child abuse pediatricians, members from local multidisciplinary teams, domestic violence providers, and other stakeholders were able to attend and present information directly with staff. During FY2017, this training will be further expanded to provide intensive training for Family Based Safety Services.

Initiatives & Program Improvement

Internal Initiatives and Program Improvement

DFPS Transformation is a rigorous self-improvement process that Child Protective Services (CPS) began in 2014 to dramatically improve into a better place to work and the most effective program possible. It is built on the knowledge and insights of front-line staff and led by both regional and state office management. Transformation will improve child safety, build community collaboration, create a stable workforce, and build leadership.

As part of DFPS Transformation, DFPS has undertaken several initiatives designed to reduce child abuse and neglect overall, with a focus on addressing child abuse and neglect-related fatalities. Also, several national and state efforts are currently under way to address child fatalities.

Streamlining Policy - CPS has begun streamlining and updating its current policy handbook – separating policy from best practice and improving the content, clarity, and accuracy of policy. CPS has also created a better process for communicating policy changes in a more coordinated and effective manner, so that staff can more readily digest and understand agency policies.

Risk and Safety Assessments - Risk assessments and structured decision-making tools are being fully revised. The safety assessment tool will assist a caseworker during the first contact with a child and family, a critical opportunity to assess safety. The new risk assessment tool will be more objective and based on actuarial principles that have been scientifically accepted and adapted for Texas.

Utilizing Predictive Analytics - CPS is expanding the use of predictive analytics to address emerging problems, coordinate and improve fragmented quality assurance processes, and establish clear accountability for overseeing change in state office and in the regions. Currently, CPS is utilizing predictive analytics to improve child safety in Family Based Safety Services cases by piloting real time case reviews in high-risk cases. This pilot is set to expand statewide for Family Based Safety Services cases and then be replicated for Investigations.

Improving Case Transfer - The case transfer process between Investigations and FBSS staff has been simplified and can begin as soon as an investigator has identified that a family could benefit from ongoing services.

Statewide Internal and External Child Fatality Review Committees

Child Safety Review Committee - DFPS Review Team with External Stakeholders

The Child Safety Review Committee (CSRC) examines issues that have implications for CPS policy and practice. It consists of internal and external stakeholders. The group reviews all information collected by each Regional Child Death Review Committee and makes recommendations to CPS based on those trends and patterns. Recommendations from the CSRC have included training and additional resources for working with families with active substance abuse, domestic violence/intimate partner violence, and children with special medical needs.

DSHS State Child Fatality Review Team Committee (SCFRT) - Volunteer Team with DFPS and DSHS membership

The State Committee is a multidisciplinary group comprised of members throughout Texas.^{xxiii} Its mission is to reduce the number of preventable child deaths and its purpose is threefold:

- To develop an understanding of the causes and incidence of child deaths in Texas;
- To identify procedures within the agencies represented on the Committee to reduce the number of preventable child deaths; and
- To promote public awareness and make recommendations to the Governor and the Legislature for changes in law, policy, and practice to reduce the number of preventable child deaths.

DSHS publishes an annual report from the SCFRT. The most recent report is: [Texas Child Fatality Review Biennial Report 2014-2015](#)^{xxiv}

Local Child Fatality Review Teams (CFRT) - Volunteer Teams with DFPS and DSHS membership

CFRTs are multidisciplinary, multiagency working groups that review child deaths on a local level from a public health perspective. By reviewing circumstances surrounding child deaths, teams identify prevention strategies that will decrease the incidence of preventable child deaths by:

- Providing assistance, direction, and coordination to investigations of child deaths;
- Promoting cooperation, communication, and coordination among agencies involved in responding to child fatalities;
- Developing an understanding of the causes and incidence of child deaths in the county or counties in which the team is located;
- Recommending changes to agencies, through the agency's representative member, that will reduce the number of preventable child deaths; and
- Advising the State Committee on changes to law, policy, or practice that will assist the team and the agencies represented on the team in fulfilling their duties.

Texas CFRTs vary in size and the number of counties for which they review child deaths. Several teams each review deaths for one county while others review deaths for two or more. The largest number of counties any single Texas team covers is 26.

Protect Our Kids Commission

During the 83rd Texas Legislature, Senate Bill 66 established the Protect Our Kids Commission and tasked the Commission with studying the relationship between CPS, child welfare services, and the rate of child abuse and neglect fatalities. The Commission identified necessary resources and developed recommendations to reduce child abuse and neglect fatalities that can be implemented at the local and state level. DFPS served as one of the 15 members on the Commission. Recommendations from the Protect Our Kids Commission include:

- Prioritize prevention services using a geographic focus for families with the greatest needs.
- Utilizing a DFPS advisory board to make recommendations for a state strategy to promote child safety and well-being.
- Supporting local Child Fatality Review Teams to ensure coordination, training, and consistency as well as better utilization of the State Child Fatality Review Team.
- Using data to inform a public health approach to preventing child fatalities

The Protect Our Kids Commission report is available at:

<http://texaschildrenscommission.gov/media/46100/PDF-Report-POK-Commission-December-2015.pdf>

National Initiatives and Program Improvement

Casey Family Programs - Child Safety Forums

Since 2010, DFPS has participated in Child Safety forums hosted by Casey Family Programs to address child fatalities. Forums are focused on bringing together researchers, policy makers, child welfare and public health leaders to address a variety of approaches to address child safety. Forums have included topics such as:

- Improving Child Safety and Reducing Child Maltreatment Fatalities
- Applying Public Health Approaches to Improve Safety and Prevent Child Fatalities
- Focusing on Child Protection
- Reframing Public Perception
- Application of Predictive Risk Modeling

Federal Commission for the Elimination of Child Abuse and Neglect Fatalities

Commission to Eliminate Child Abuse and Neglect Fatalities (CECANF), is charged with developing a national strategy and recommendations for reducing child abuse and neglect fatalities. DFPS presented to CECANF in June 2014 at their first national meeting in San Antonio. This meeting was focused on gathering information related to federal policy's impact on the state/local level, current data and research, and policy/practice associated with child abuse and neglect fatalities. Texas continues to participate in CECANF's ongoing meetings and work closely with other states to help create a national standard in defining child abuse and neglect, requirements for reporting, and addressing child fatalities from a public health perspective.

The final report from the Federal Commission for the Elimination of Child Abuse and Neglect Fatalities is available at: <https://eliminatechildabusefatalities.sites.usa.gov/>

Endnotes

ⁱ DFPS will review and complete an investigation on any child who dies within DFPS conservatorship or an open stage of service such as investigations or family preservation when the fatality is alleged to be from abuse or neglect or had injuries previously investigated, and then subsequently succumbs to those injuries are included in the year of his or her death.

ⁱⁱ FY2010 Population data from U.S. Census Bureau, Census 2010 Census Summary File 1. Available at: <http://factfinder.census.gov/faces/nav/jsf/pages/index.xhtml>

ⁱⁱⁱ FY2011 and FY2012 data from Texas State Data Center, Texas Population Estimates; FY2013 data from Texas State Data Center, Texas Population Estimates. Available at: <http://txsdc.utsa.edu/data/TPEPP/Index.aspx>

^{iv} U.S. Department of Health and Human Services, Administration of Children and Families, Administration on Children, Youth and Families, Children's Bureau. (2013). *Child Maltreatment 2012*, <http://www.acf.hhs.gov/programs/cb/research-data-technology/statistics-research/child-maltreatment>

^v See news sources: <http://www.star-telegram.com/news/local/community/fort-worth/article128019874.html>; <https://therivardreport.com/despite-violent-crime-increase-officials-say-san-antonio-is-a-safe-city/>;

^{vi} U.S. Department of Health and Human Services, Administration of Children and Families, Administration on Children, Youth and Families, Children's Bureau. (2014). *Child Maltreatment 2013*. Available from <http://www.acf.hhs.gov/programs/cb/research-data-technology/statistics-research/child-maltreatment>.

^{vii} See SB1050 enrolled bill at: <http://www.legis.state.tx.us/tlodocs/81R/billtext/html/SB01050F.htm>

^{viii} See HHSC Center for the Elimination for Disproportionality and Disparities. Available at: http://www.hhsc.state.tx.us/hhsc_projects/cedd/about/index.shtml

^{ix} See US Centers for Disease Control and Prevention at: <http://www.cdc.gov/violenceprevention/childmaltreatment/riskprotectivefactors.html>

^x *Child Maltreatment 2011*, <http://www.acf.hhs.gov/sites/default/files/cb/cm11.pdf>.

^{xi} U.S. Department of Health and Human Services, Administration of Children and Families, Administration on Children, Youth and Families, Children's Bureau. (2013). *Child Maltreatment 2012*. Available from <http://www.acf.hhs.gov/programs/cb/research-data-technology/statistics-research/child-maltreatment>.

^{xii} U.S. Government Accountability Office. (2011). *Child maltreatment: Strengthening national data on child fatalities could aid in prevention*. Retrieved from <http://www.gao.gov/new.items/d11599.pdf>

^{xiii} Tex. Fam. Code §261.102 Matters to be Reported, Section 261.101 Persons Required to Report; Time to Report.

^{xiv} Tex. Fam. Code §261.301 Investigation of Report.

^{xv} Substance abuse is often a determining factor in child fatality cases, especially in situations where the child dies from positional asphyxiation or overlay from sharing a sleep surface with an intoxicated parent or in cases involving neglectful supervision of the child such as drowning, car accidents, and firearm fatalities.

^{xvi} Tex. Fam. Code §261.001 Definitions

^{xvii} Child abuse and neglect fatalities: Statistics and Interventions. Child Welfare Information Gateway. 2010. Available at:
[http://www.odontologiapediatrica.com/img/Child_Abuse_and_Neglect_Fatalities._Statistics_and_Interventions_\(en_ingl%C3%A9s\).pdf](http://www.odontologiapediatrica.com/img/Child_Abuse_and_Neglect_Fatalities._Statistics_and_Interventions_(en_ingl%C3%A9s).pdf).

^{xviii} DFPS Public Website, <http://www.helpandhope.org/index.html>

^{xix} DFPS Public Website, http://www.dfps.state.tx.us/Room_to_Breathe/default.asp

^{xx} DFPS Public Website, http://www.dfps.state.tx.us/Watch_Kids_Around_Water/default.asp

^{xxi} DFPS Public Website,

http://www.dfps.state.tx.us/Prevention_and_Early_Intervention/Vehicle_Safety/default.asp

^{xxii} DFPS Public Website, http://www.dfps.state.tx.us/Child_Care/Dont_Be_In_The_Dark/default.asp

^{xxiii} DSHS State Child Fatality Review Team Members,

<https://www.dshs.state.tx.us/WorkArea/linkit.aspx?LinkIdentifier=id&ItemID=8589985017>

^{xxiv} Texas Child Fatality Review Biennial Report 2014-2015, https://www.dshs.texas.gov/mch/pdf/Texas-SCFRT-Biennial-Report_2014-2015.pdf